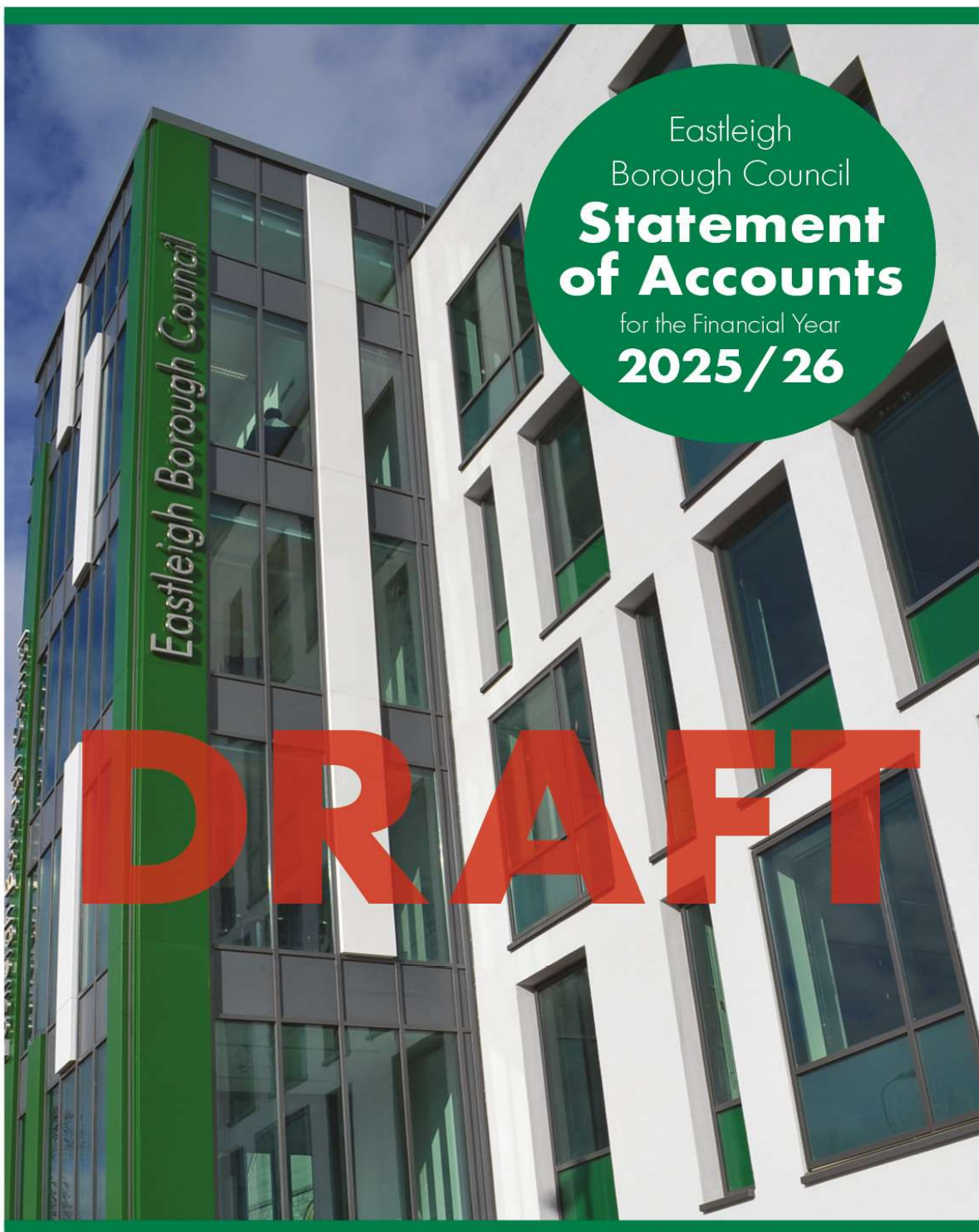




Eastleigh
Borough Council
**Statement
of Accounts**
for the Financial Year
2025/26

Sarah King Chief Financial Officer
Financial Services Unit Eastleigh Borough Council



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NARRATIVE STATEMENT

Introducing the Borough of Eastleigh

Eastleigh Borough is a District Council in Hampshire with a total land area of approximately 80km². Its main town is Eastleigh, and other large towns include Chandler's Ford, Hedge End, Bishopstoke, Botley, Bursledon, Fair Oak, Hamble-Le-Rice, Netley and West End.

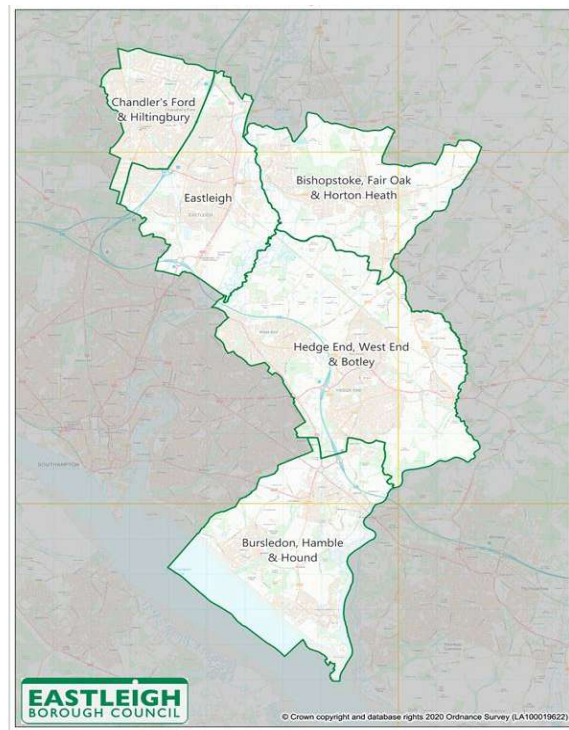
Eastleigh is predominantly suburban reflecting the pressures expected by bordering the Southampton City Council Unitary Authority yet, retains important areas of countryside which are significant due to the separation they provide between settlements and the biodiversity and landscape characteristics they provide.

The Borough is home to features including an internationally renowned sailing venue at the River Hamble, a national cricketing venue at the Utilita Bowl, Southampton International Airport, leisure venues at The Point and Places Leisure in Eastleigh, the Berry Theatre at Hedge End, the Ofsted 'outstanding rated' Barton Peveril college, the largest college in the Solent area, and important maritime, rail and air heritage.

To enable residents to have a greater say in Council affairs, the Borough is divided into five local areas represented by Local Area Committees (see the map below). These Committees, amongst others, are responsible for taking decisions on local services, development management, licensing matters and working with Cabinet to secure integrated policies.

The Borough is bordered by Southampton City Council to the West, Test Valley Borough Council to the North West, Winchester City Council and the South Downs National Park to the North and East, Fareham Borough Council to the South East along the River Hamble, and the New Forest District Council, shared by a boundary in Southampton Water to the South West.

The Borough has approximately 140,000 residents across 57,000 households and approximately 3,200 businesses registered to pay rates.



NARRATIVE STATEMENT

The Financial Statements

The accounting statements that follow show the Council's financial performance for the year 2025-26. The style of presentation of the statement is determined by the Code of Practice on Local Authority Accounting 2025-26 that the Council is legally required to follow. The Council's accounts for the financial year 2025-26 consist of the following statements:

- **Statement of Responsibilities for the Statement of Accounts** - this statement describes the Authority's and Chief Financial Officer's responsibilities in relation to the administration of the Council's affairs.

- **The Accounting Statements prepared under International Financial Reporting Standards (IFRS)**

Movement in Reserves Statement - This statement shows the movement in the year on the different reserves held by the Council, split into usable reserves (those that can be applied to fund expenditure or reduce local taxation) and other reserves. The surplus or deficit on the provision of services line shows the true cost of providing the Council's services, more details of which are shown in the Comprehensive Income and Expenditure Statement. These are different from the statutory amounts required to be charged to the General Fund Balance for council tax setting purposes. The net increase/decrease before transfers to earmarked reserves line shows the statutory General Fund Balance before any discretionary transfers to or from earmarked reserves undertaken by the Council.

Comprehensive Income and Expenditure Statement - This statement shows the accounting cost in the year of providing services in accordance with International Financial Reporting Standards (IFRS), rather than the amount to be funded from taxation. The Council raises taxation to cover expenditure in accordance with regulations; this may be different from the accounting cost. The Deficit on Provision of Services is shown in the Movement in Reserves Statement.

2024-25		2025-26
£'000		£'000
17,328	(Surplus)/Deficit on Provision of Services	(3,017)

Balance Sheet - The balance sheet shows the value as at the balance sheet date of assets and liabilities recognised by the Council. The net assets of the Council (assets less liabilities) are matched by the reserves held. Reserves are reported in two categories. The first category of reserves are usable reserves, i.e. those reserves that the Council may use to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use. The second category are unusable reserves, which reflect equity changes which cannot be distributed. The table below shows the change in net worth of the balance sheet.

2024-25		2025-26
£'000		£'000
99,109	Net worth in the Balance Sheet	102,467
	Change in net worth in the Balance Sheet	3,358

NARRATIVE STATEMENT

The Financial Statements

Cash Flow Statement - The Cash Flow Statement shows the changes in cash and cash equivalents of the Council during the reporting period. The statement shows how the Council generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is an indicator of how the operations of the Council are funded by way of taxation, grant income and from the recipients of services provided by the Council. Investing activities represent the extent to which cash flows have been made for resources which are intended to contribute to the Council's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing by the Council).

- **Accounting Policies** - these are the specific principles, bases, conventions, rules and practices applied by the Council in preparing and presenting the financial statements.

- **Notes to the Accounts** - these are essential notes that the reader will find of particular assistance regarding more detailed interpretation of the core financial statements.

- **Collection Fund and associated notes** - these reflect the statutory requirement for the Council, as a billing Authority, to maintain a separate Collection Fund. This shows the transactions of the Council as a billing Authority in relation to non-domestic rates and the council tax. The statements to the fund illustrate the way in which these have been distributed to preceptors and the General Fund.

- **Independent auditors' report to the Members of Eastleigh Borough Council**

- **Annual Governance Statement** - including details on the effectiveness of the system of Internal Control - Whilst not included directly in the statements, the Accounts and Audit Regulations require the Council to conduct a review of the effectiveness of its system of internal control, and to prepare an Annual Governance Statement to be approved by the relevant authority (Audit and Resources Committee) in advance of the approval of the statement of accounts.

The preparation and publication of the Annual Governance Statement in accordance with 'Delivering Good Governance in Local Government' fulfils the statutory requirement. Readers of this Statement of Accounts will therefore find reference to the effectiveness of the system of internal control within the Annual Governance Statement for 2025-26.

NARRATIVE STATEMENT

Vision & Key Achievements

As a council, we are proud of our record of delivering excellent services that improve the lives of our residents and support the communities that make up Eastleigh Borough. We are an ambitious Council that is committed to empowering our residents, staff and businesses. We are also proud of our record of maintaining strong public finances, making sound investments that support the local economy and benefit our residents, and delivering over 20 years of cuts in Council Tax in real terms.

Our vision is to lead and support Eastleigh Borough and its communities: enabling improved quality of life for residents, promoting thriving and healthy people and places, supporting the local economy, and maintaining an attractive and sustainable environment that residents value. We will continue to have stable and sustainable finances and good core services delivered by a motivated and well-supported workforce, and a strong continued record of delivery of housing and infrastructure projects.

The Council's ambitions are set out in the Council's Corporate Plan 2026-2028 and split across five themes. A Three-year Action Plan underpins the Corporate Plan and helps to shape prioritisation and service planning. During the 2025-26 financial year, a range of actions across all Corporate Plan themes were progressed. A summary of progress by each theme is outlined below:

Enabling a healthier Eastleigh

- * Developed and implemented a new fall prevention programme
- * Initiated the delivery of a smoke free generation project.
- * Updated housing policies for new legislation such as Awaabs Law & Renters Rights.
- * Continued Successful delivery of 'HealthWorks' & 'SportsWorks' programme

Shaping Places

- * Increased support to businesses through training, networking and skills development.
- * Continued development of "Together We Make Eastleigh" as part of UK Shared Prosperity Fund
- * Increased partnership working with Job Centre Plus.
- * Determined Navigator Quarter Planning Application.

Protecting our Environment

- * Opened Stoke Park Common 21 hectare Suitable Alternative Nature Greenspace
- * Revoked two Air Quality Management Areas following periods of improved air quality
- * Advanced biodiversity initiatives including Great Crested Newt Project.
- * Used Defra funding to improve sustainable transport initiatives.

Creating homes & Communities

- * Opened 'The Avenue' a 1.2 mile link road at the One Horton Heath development.
- * Undertook sales launch for show homes at One Horton Heath
- * Secured Affordable housing grant to deliver Social Rent and Shared ownership homes.
- * Started construction at Airey Place, Wydham House and Aviary Place.
- * Received planning permission of units at One Horton Heath and Kings Copse Avenue developments.

Improving Our Organisation

- * Facilitated transfer of local asset to Parish Councils.
- * Revised the Corporate Plan for 2026-28 to prepare for Local Government Reorganisation
- * Adopted new Asset Management Strategy

Moving into 2026-27 and in response to changing priorities and Local Government Reorganisation, a revised Corporate Plan was approved by Cabinet in March 2026. This covers the period up to March 2028.

NARRATIVE STATEMENT

General Fund Position

Service expenditure and net movement on the General Fund for the year is presented in the table below. This shows the net spend of each Cabinet Portfolio against budget and highlights other key items such as interest payable and receivable, local taxation and revenue grants. The service expenditure includes the effect of some IFRS transactions which are subsequently adjusted out in the other statutory adjustment line towards the bottom of the table.

2024-25 £'000 Final Outturn	Portfolio	2025-26 £'000		
		Rolling Budget	Final Outturn	Outturn Variance
1,332	Area Committees	978	1,051	(73)
6,210	Environment	5,036	4,566	470
3,033	Health & Social Policy	3,150	3,276	(126)
21,306	Planning & Resources	(2,035)	(2,752)	717
(97)	Adult Services	26	176	(150)
(423)	Transport & Economy	1,116	1,180	(64)
31,361	Net Cost of Services	8,271	7,497	774
14,095	Interest Payable	12,902	13,206	(304)
(3,362)	Interest Receivable	(1,113)	(3,556)	2,443
(17,830)	Transfers to Earmarked Reserves	(2,192)	(4,106)	1,914
(24,038)	Other Amount Relating to Capital and the Pension Fund	1,563	4,752	(3,189)
(8,109)	Demand on the Collection Fund	(7,355)	(7,357)	2
(3,351)	General Government Grants	(2,826)	(2,826)	0
(4,862)	Non Domestic Rates Distribution	(5,684)	(7,637)	1,953
(16,096)	Net Movement (To)/From the General Fund	3,566	(27)	3,593

The full detail of both service and financial performance can be found online in reports to Policy & Performance and Cabinet in July 2026.

NARRATIVE STATEMENT

Service Performance

To enable the monitoring of the delivery of services, the Council produces a quarterly scorecard of the Council's performance against its Corporate Performance Indicators (CPIs). The Council's CPIs which cover a range of services and thresholds are based on evidence or statutory requirements.

Overall, performance monitoring for 2025/26 shows performance against Corporate Performance Indicators (CPIs) was improved when compared to 2024/25, with 83% of the CPIs reporting a Green status for 2025/26 (compared to 76% for 2024/25), 84% recording a sustained Green or an improved RAG status, and 83% achieving an improved or level performance figure (59% improved and 24% stayed level). Services are therefore, generally meeting performance expectations and, in many cases, exceeding them.

Regular monitoring and management of the Council's operational and financial performance is essential to understanding and supporting delivery against the corporate themes set out in the Council's Corporate Plan and contributes to the management of corporate risk

The quarterly performance report is presented to the Policy and Performance Scrutiny Panel and to Cabinet and the report brings together the context of the Council's strategic ambitions, its performance working towards them, and the financial implications and challenges of both. In addition, all services produce a quarterly performance report which is combined into a directorate summary. The directorate summary is scrutinised by the Corporate Leadership Board (CLB) and reports are shared with the relevant Portfolio Holder.



NARRATIVE STATEMENT

Capital Programme

As with previous financial years the Council has continued with an ambitious Capital Programme, which now has a main focus on the delivery of housing which includes Affordable, Social and Market rent.

During 2025-26 a total of £44.15M was spent on Capital Projects, consisting of the following projects

This was spent across key projects such as;



£34.5m One Horton Heath Development



£0.9m Avery Court



£0.7m Kings Copse Avenue Development



£1.8m Airey Place Development



£0.3m Stoke Common Park (SANG)



£0.6m Wyndham Place

NARRATIVE STATEMENT

Capital Financing

As in previous years the increase in material liabilities continued for 2025-26 with borrowing being the material source of finance for the programme. The tables below details the current borrowing position.

Borrowing has increased at 31 March 2025 when compared to 31 March 2026. The table below shows the borrowing at the end of the year compared to the position at the end of the previous financial year.

31 March 2025 £'000	Borrowing	31 March 2026 £'000
(253,316)	Short-term borrowing	(280,092)
(350,000)	Long-term borrowing	(340,000)
(603,316)	Total of all borrowing	(620,092)

Whilst the table above shows the actual borrowing position the table below details the borrowing required or Capital Financing Requirement as per the prudential code. This balance is repaid over time by charging a minimum revenue provision to the General Fund each year.

2024-25 £'000	Changes made to borrowing as defined by the Prudential Code	2025-26 £'000
602,541	Accumulated Prudential Code debt outstanding at the beginning of the year	623,197
	<u>Transactions in the year:</u>	
24,984	Capital expenditure funded by borrowing	31,796
(6,756)	Minimum revenue provision	(7,011)
2,428	Addition of right of use assets as per IFRS16	
623,197	Prudential Code debt outstanding at the end of the financial year	647,982

More information on the financing of the capital programme can be found at note 44.

NARRATIVE STATEMENT

Medium Term Financial Plan & The Future

The Council continues to make appropriate budget plans to cope with economic conditions in the knowledge that future funding sources and cost is uncertain.

Local Government Reorganisation makes planning finances into the medium and long term more difficult as the authority will not exist beyond April 2028. The current South West cluster which consists of Eastleigh Borough Council, Southampton City Council and part of both New Forest and Test Valley Borough Councils. Work is underway to work together and join up where possible, whilst looking at the creation of a Joint Committee and Shadow Council.

A full Medium Term Financial Plan was presented to Cabinet in February 2026 and can be found on the link below.

[Agenda for Cabinet on Thursday, 19 February 2026, 6:30 pm - Meetings, agendas and minutes - Eastleigh Borough Council](#)

The Council recognises, however, that its ability to continue to operate as a going concern and maintain the level of service provision assumed by the Medium-Term Financial Plan continues to rely on both its ability to refinance existing debt, and its ability to borrow further. Further detail of management's going concern assessment is set out in Note 1.01 to the financial statements.

NARRATIVE STATEMENT

Other Information

Material charges/credits in the accounts

For the year 2025-26 there were no material/unusual charges within the accounts.

Significant changes in accounting policies

There has been no significant change for accounting policies in 2025-26.

Major change in statutory functions

The Council has not been affected by a change in statutory function during the financial year 2025-26.

Significant provisions, contingencies and material write-offs

The Council has one significant provision as at 31 March 2026 in relation to appeals for National Non-Domestic Rating. This provision is specifically highlighted at note 27 on page 64.

Material events after the reporting date

These accounts for 2025-26 were authorised by the Chief Financial Officer for issue on 25/06/2026.
See note 55 on page 89 regarding the events which occur after the balance sheet date.

Future events

There are no significant events that the Council will enter into after the balance sheet date. See Note 55 on page 89 regarding events after the balance sheet date.

Prior period adjustment

These accounts do not contain any prior period adjustments.

STATEMENT OF RESPONSIBILITIES FOR THE STATEMENT OF ACCOUNTS

The Authority's Responsibilities

The Authority is required to:

- Make arrangements for the proper administration of its financial affairs and to secure that one of its officers has the responsibility for the administration of those affairs. In this Authority, that officer is the Chief Financial Officer;
- Manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets;
- Approve the Statement of Accounts.

The Chief Financial Officer's Responsibilities

The Chief Financial Officer is responsible for the preparation of the Authority's statement of accounts in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom (the Code).

In preparing this statement of accounts, the Chief Financial Officer has:

- Selected suitable accounting policies and then applied them consistently;
- Made judgements and estimates that were reasonable and prudent;
- Complied with the Local Authority Code.

The Chief Financial Officer has also:

- Kept proper accounting records which were up to date;
- Taken reasonable steps for the prevention and detection of fraud and other irregularities.

I certify that the Statement of Accounts gives a true and fair view of the financial position of Eastleigh Borough Council and its income and expenditure for the year ended 31 March 2026.

Sarah King CPFA

Chief Financial Officer



Date: 25 June 2026

Cllr Steve Holes

Audit and Resources Committee Chair



Date: 25 June 2026

MOVEMENT IN RESERVES STATEMENT

This statement shows the movement in reserves, analysed into 'usable reserves' and other reserves. The (surplus) or deficit on the provision of services line shows the true cost of providing the Council's services, more details of which are shown in the Comprehensive Income and Expenditure Statement. These are different from the statutory amounts required to be charged to the General Fund Balance for council tax setting purposes. The net increase/decrease before transfers to earmarked reserves line shows the statutory General Fund Balance before any transfers to or from earmarked reserves.

Movement in reserves for 2024-25	General Fund Balance £'000	Earmarked GF Reserves £'000	Capital Receipts Reserve £'000	Capital Grants Unapplied £'000	Total Usable Reserves £'000	Unusable Reserves £'000	Total Council Reserves £'000
Bal 31/03/2024	(2,914)	(42,290)	(3,946)	-	(49,150)	(58,399)	(107,549)
(Surplus)/Deficit on provision of services	17,328	-	-	-	17,328	-	17,328
Other Comprehensive Expenditure and Income	1,174	-	-	(1,174)	-	(8,887)	(8,887)
Total Comprehensive Inc & Exp	18,502	-	-	(1,174)	17,328	(8,887)	8,441
Adjustments between accounting basis & funding basis under regulations	(15,592)	-	(1,225)	-	(16,817)	16,817	-
Net (increase) / Decrease before transfers to earmarked reserves	2,910	-	(1,225)	(1,174)	511	7,930	8,441
Transfers to/(from) Earmarked Reserves	(19,004)	19,004	-	-	-	-	-
Total (Increase)/Decrease	(16,094)	19,004	(1,225)	(1,174)	511	7,930	8,441
Bal 31/03/2025	(19,017)	(23,286)	(5,171)	(1,174)	(48,648)	(50,469)	(99,117)
Movement in Reserves for 2025-26							
(Surplus)/Deficit on provision of services	(3,017)	-	-	-	(3,017)	-	(3,017)
Other Comprehensive Exp & Inc	(1,174)	-	-	1,174	-	(333)	(333)
Total Comprehensive Income & Expenditure	(4,191)	-	-	1,174	(3,017)	(333)	(3,350)
Adjusts between accounting basis and funding basis under regulations	8,271	-	652	-	8,923	(8,923)	-
Net Decrease/ (Increase) before transfers to earmarked reserve	4,080	-	652	1,174	5,906	(9,256)	(3,350)
Transfers to/(from) Earmarked Reserves	(4,107)	4,107	-	-	-	-	-
Total (Increase)/Decrease	(27)	4,107	652	1,174	5,906	(9,256)	(3,350)
Bal 31/03/2026	(19,044)	(19,179)	(4,519)	-	(42,742)	(59,725)	(102,467)

COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT

This statement shows the accounting cost in the year of providing services in accordance with International Financial Reporting Standards, rather than the amount to be funded from taxation. The Council raises taxation to cover expenditure in accordance with regulations; this may be different from the accounting cost. The taxation position is shown in the Movement in Reserves Statement.

2024-25			2025-26		
Gross Exp £'000	Gross Income £'000	Net Exp	Gross Exp £'000	Gross Income £'000	Net Exp
4,142	(2,810)	1,332	2,763	(1,712)	1,051
		Portfolio			
		Area Committees			
14,723	(8,514)	6,209	12,935	(8,368)	4,566
4,919	(5,016)	(97)	21,448	(18,172)	3,276
		Health & Social Policy			
42,690	(21,383)	21,307	19,315	(22,067)	(2,752)
		Planning & Resources			
24,112	(21,079)	3,033	4,736	(4,560)	176
		Adult Services			
3,781	(4,204)	(423)	4,600	(3,420)	1,180
		Transport & Economy			
94,367	(63,006)	31,361	65,797	(58,299)	7,497
		Cost of services - continuing operations			
		Other Operating Expenditure			
4,842	-	Precepts of local precepting authorities	5,491	-	
-	(3,407)	(Gain)/Loss on the disposal of Property, Plant & Equipment	146	-	
4,842	(3,407)		5,637	-	
		1,435 Total Other Operating Expenditure			5,637
		Financing and investment income and expenditure			
2,679	(9,014)	(Income) and Expenditure in relation to Investment Properties and changes in their fair value	7,491	(12,826)	12
-	(166)	(Income) & Expenditure in relation to Pooled Investment Funds	1	-	16
-	(902)	Housing Debtor Revaluation	221	-	18
14,095	(3,362)	Interest payable/(receivable) and similar charges	13,206	(3,556)	
128	-	Pensions interest cost and expected return on pensions assets	24	-	50
16,902	(13,444)		20,943	(16,382)	
		3,458 Total Financing and Investment Income and Exp			4,561
		Taxation and Non-Specific Grant Income			
-	(10,713)	Demand on Collection Fund	-	(10,469)	
-	(6,015)	General revenue grants(inc S31)	-	(6,349)	
-	(26,157)	Business Rates allocation	-	(27,210)	
23,017	-	Business Rates tariff	23,310	-	
942	-	Business Rates Levy	6	-	
23,959	(42,885)		23,316	(44,028)	
		(18,926) Total Taxation and Non-Specific Grant Income			(20,712)
		17,328 (Surplus)/Deficit on Provision of Services			(3,017)
		Above balance transferred to the next page			

COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT - continued

2024-25			2025-26		
Gross Exp £'000	Gross Income £'000	Net Exp £'000	Gross Exp £'000	Gross Income £'000	Net Exp £'000
		<u>17,328</u>			<u>(3,017)</u>
		Deficit on Provision of Services transferred from previous page			
		(6,951) Net (gains)/losses on the revaluation of Property, Plant and Equipment			(711) ³¹
		0 Net (gains)/losses on the Fair Value of Investments			(265) ¹⁴
		(1,936) Actuarial (gains)/losses on pension fund assets and liabilities			643 ⁴⁹
		<u>(8,887)</u> Other comprehensive income and expenditure			<u>(333)</u>
		<u><u>8,441</u></u> Total Comprehensive Income and Expenditure			<u><u>(3,350)</u></u>

BALANCE SHEET

The balance sheet shows the value as at the balance sheet date of assets and liabilities recognised by the Council. The net assets of the Council (assets less liabilities) are matched by the reserves held by the Council. Reserves are reported in two categories. The first category of reserves are usable reserves, i.e. those reserves that the Council may use to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use (for example the capital receipts reserve may only be used to fund capital expenditure or repay debt). The second category of reserves is those that the authority is not able to use to provide services. This category of reserves includes reserves that hold unrealised gains and losses (for example the Revaluation Reserve), where amounts would only become available to provide services if the assets are sold; and reserves that hold timing differences shown in the Movement in Reserves Statement line 'Adjustments between accounting basis and funding basis under regulations'.

@ 31 March 2025	Balance Sheet	@ 31 March 2026	
£'000		£'000	Notes
291,972	Property, Plant & Equipment	309,858	8
1,243	Heritage Assets	1,148	9
75,057	Investment Property	76,664	11
1,050	Intangible Assets	648	13
44,136	Finance Lease Asset	43,999	14
2,126	Right of Use Assets	1,808	15
12,088	Long-term Investments	12,053	16
107,401	Long Term Debtors	107,513	18
535,073	Long Term Assets	553,691	
156,610	Inventories	174,470	22
23,284	Short Term Debtors	24,271	23
11,621	Cash and Cash Equivalents	14,770	24
191,515	Current Assets	213,511	
(235,316)	Short Term Borrowing	(280,092)	25
(19,101)	Short Term Creditors	(23,179)	26
(1,422)	Provisions	(2,424)	27
(255,839)	Current Liabilities	(305,695)	
(350,000)	Long Term Borrowing	(340,000)	28
(18,989)	Capital Grants Receipts in Advance	(16,646)	29
(842)	Net liability related to defined benefit pension scheme	(665)	31e
(1,808)	Long Term Creditors	(1,729)	15
(371,639)	Long Term Liabilities	(359,040)	
99,110	Net Assets	102,467	

BALANCE SHEET

@ 31 March 2025	Balance Sheet - continued	@ 31 March 2026	Notes
£'000		£'000	
19,017	General Fund Balance	19,044	-
23,285	Earmarked reserves	19,179	7
1,174	Capital Grants Unapplied	0	
5,171	Capital receipts reserve	4,519	30
48,647	Usable Reserves	42,742	
(45,483)	Capital Adjustment Account	(34,646)	31c
(2,868)	Collection Fund Adjustment Account	(5,465)	31f
(175)	Accumulated Absences Account	(157)	
44,136	Deferred Capital Receipts Reserve	43,999	31d
56,894	Revaluation Reserve	57,858	31a
(1,199)	Pooled Investment Fund Adjustment A/C	(1,199)	21
(842)	Pensions Reserve	(665)	31e
50,463	Unusable Reserves	59,725	
99,110	Total Reserves	102,467	

Sarah King CPFA

Chief Financial Officer



Date: 25 June 2026

CASH FLOW STATEMENT

The Cash Flow Statement shows the changes in cash and cash equivalents to the Council during the reporting period. The statement shows how the Council generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the Council are funded by way of taxation and grant income or from the recipients of services provided by the Council. Investing activities represent the extent to which cash flows have been made for resources which are intended to contribute to the Council's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing to the Council).

2024-25	2025-26
£'000	£'000
17,328 Net (surplus) or deficit on the provision of services	(3,017)
(27,081) Adjust net (surplus) or deficit on the provision of services for non cash movements - see Note 35 on page 71	(1,178)
(10,733) Adjust for items included in the net (surplus) or deficit on the provision of services that are cash operating activities - see Note 32 on page 70.	(9,650)
(20,486) Net cash flows (from)/used Operating Activities	(13,845)
38,492 Investing Activities - see Note 33 on page 70	48,157
(7,025) Financing Activities - see Note 34 on page 70	(37,461)
10,981 Net (increase) or decrease in cash and cash equivalents	(3,149)
22,602 Cash and cash equivalents at the beginning of the reporting period	11,621
11,621 Cash and cash equivalents at the end of the reporting period	14,770
(10,981) Increase/(Decrease) in cash and cash equivalents	3,149

Accounting Policies for application in the year 2025-26**1.00 Reporting Entity**

Eastleigh Borough Council is a Local Authority governed by the Local Government Act 1972. For the purposes of financial reporting Eastleigh Borough Council is a public body.

1.01 Basis of Preparation and Going Concern

The financial statements have been prepared in accordance with the requirements of the Code of Practice on Local Authority Accounting in the United Kingdom, which includes the requirement to comply with International Financial Reporting Standards (IFRS) or their adaptation and applicability for a Local Authority.

The measurement basis applied is historical cost, modified by the revaluation of certain assets and liabilities as identified in this summary of significant accounting policies. The accrual basis of accounting has been used unless otherwise stated. The reporting period for these financial statements is the year ended 31 March 2026.

The financial statements are presented in UK Sterling, rounded to the nearest thousand, unless otherwise stated.

The accounting policies set out below have been applied consistently to all periods presented in these consolidated financial statements.

Going Concern

These accounts have been prepared on a going concern basis, assuming that the Council will continue in operational existence for the period to March 2028.

The provisions in the Code of Audit Practice in respect of going concern reporting requirements reflect the economic and statutory environment in which local authorities operate. These provisions confirm that, as authorities cannot be created or dissolved without statutory prescription, they must prepare their financial statements on a going concern basis of accounting. Local authorities carry out functions essential to the local community and are themselves revenue-raising bodies. If an authority were in financial difficulty, the prospects are that alternative arrangements would be made by central government either for the continuation of the services it provides or for assistance with the recovery of a deficit over more than one financial year. As a result of this, it would not therefore be appropriate for local authority financial statements to be prepared on anything other than a going concern basis. Accounts drawn up under the Code therefore assume that a local authority's services will continue to operate for the foreseeable future.

The Council's 2026/27 budget and Medium-Term Financial Plan approved in February 2026 continue to recognise the ongoing financial challenges facing local government, including inflationary pressures, economic uncertainty and demand-led service pressures. Whilst economic conditions remain challenging, the Council's key income streams have remained stable and continue to perform broadly in line with expectations. To mitigate against future financial pressures, usable revenue reserves of £40.7m are available should the level of costs exceed current estimates or income fall below forecast levels.

The Council had a cash balance of £1.2m at the end of March 2026. The Council also held £13.5m in money market funds available to withdraw on a same day notice period. The Council has no concerns that current economic conditions could lead to it having insufficient cash to support planned service provision through the period to March 2028.

Going Concern - Continued

As at the balance sheet date the Council held short-term borrowing of £280m. This will need to be either repaid or refinanced in 2026/27, with any replacement or new short-term borrowing also potentially needing to be refinanced during the 2026/27 or 2027/28 financial years. The Council's ability to refinance its short-term borrowing was unhindered in the 2025/26 financial year and there remains significant available liquidity within both the local authority borrowing market and through the Public Works Loan Board (PWLB). However, there remains a risk that available liquidity within the local authority borrowing market may become more constrained and this risk is expected to continue for the foreseeable future. Should the Council be unable to borrow from other local authorities, the option to borrow from the PWLB remains available. Any additional borrowing entered into with either the local government sector or PWLB may incur additional interest costs, however treasury management forecasts and borrowing budgets have been prepared using advice from the Council's treasury management advisers and the Council is confident that any impact of borrowing costs can be funded. It is important to note that current rules regarding borrowing from the PWLB relating to borrowing primarily for commercial yield are not expected to impact the Council's ability to access funding from the PWLB. This is because the Council has determined, having considered the current PWLB eligibility rules, that it will not borrow primarily for yield either inside or outside of the Borough. On this basis the Council is satisfied that funding for significant planned capital schemes for which borrowing is initially anticipated to be short-term, for example the One Horton Heath development, could be readily converted to long-term fixed-rate borrowing should the need arise in the future, thereby reducing the Council's exposure to interest rate and refinancing risks.

The Council recognises that its level of total borrowing at the balance sheet date remains close to its approved borrowing limit, with further borrowing anticipated by the end of the cash flow forecasting period. There is therefore a risk that it may be unable to enter into additional borrowing and/or remain within its current approved borrowing limit. However, based on the Council's projections, sufficient headroom is expected to be maintained between the forecast level of total borrowing and the approved borrowing limit up to the end of the cash flow forecast period. The Council reassesses and determines its approved borrowing limit regularly, considering approved capital expenditure and Prudential Indicators. Any further borrowing entered into will therefore be linked to assets on the Council's balance sheet rather than to finance revenue cost pressures. Despite this, the Council recognises it would be unable to remain liquid for the period to 31 March 2028 if it is not able to refinance short-term borrowing due for repayment, or enter into further borrowing to support planned capital developments.

In February 2026 a detailed report updating the Medium-Term Financial Plan was published showing that the Council forecasts it can maintain a General Fund position at or above target levels. Considering this, and the other mitigations set out above, the Council is confident that it will be able to maintain its current level of service provision and the Medium-Term Financial Plan is predicated on this assumption. The Council recognises, however, that its ability to do this and maintain the level of service provision assumed by the Medium-Term Financial Plan continues to rely on both its ability to refinance existing debt and its ability to borrow further where required. Having considered the Council's treasury management forecasts, cash flow projections, approved borrowing limits, available reserves and continued access to borrowing markets, the Council is satisfied that these risks can be appropriately managed and do not represent a material uncertainty in relation to the Council's ability to continue as a going concern. Accordingly, the financial statements have been prepared on a going concern basis and no adjustments have been made to the carrying values of assets and liabilities.

1.02 Judgements and estimations

The preparation of financial statements in conformity with the Code of Practice on Local Authority Accounting in the United Kingdom incorporating IFRS requirements requires judgements, estimates and assumptions that affect the application of policies and reported amounts of assets and liabilities, income and expenses. Where material, information on the major assumptions is provided in the relevant accounting policy or in the relevant note.

The estimates and associated assumptions are based on historical experience and various other factors that are believed to be reasonable under the circumstances. Subsequent actual results may differ from these estimates.

1.02 Judgements and estimations - Continued

The estimates and underlying assumptions are reviewed on an ongoing basis. Revisions to accounting estimates are recognised in the period in which the estimate is revised when the revision affects only that period. If the revision affects both current and future periods, it is reflected in the respective period to which it relates. Judgements that have a significant effect on the financial statements and estimates with a significant risk of material adjustment in the next year are discussed in the relevant notes.

1.03 General Principles

The Statement of Accounts summarises the Council's transactions for the 2025-26 financial year and its position at the year-end of 31 March 2026. The Authority is required to prepare an annual statement of accounts by the Accounts and Audit regulations, which those regulations require to be prepared in accordance with proper accounting practices.

These practices primarily comprise; the Code of Practice on Local Authority Accounting in the United Kingdom and the Service Reporting Code of Practice supported by International Financial Reporting Standards (IFRS) as adopted in the UK and statutory guidance issued under Section 12 of the 2003 Act.

The accounting convention adopted in the Statement of Accounts is principally historical cost, modified by the revaluation of certain categories of non-current assets and financial instruments.

1.04 Accruals of Income and Expenditure

Activity is accounted for in the year that it takes place, not simply when cash payments are made or received. In particular:

Fees, charges and rents due from customers are accounted for as income at the date the Council provides the relevant goods or services.

Supplies are recorded as expenditure when they are consumed - where there is a gap between the date supplies are received and their consumption; they are carried as stocks on the balance sheet where the items purchased are of a material nature.

Capital works are added as a Non Current Asset when they are completed, before which they are carried as assets under construction on the balance sheet.

Interest payable on borrowings and receivable on investments is accounted for in the year, to which it relates, on a basis that reflects the overall effect of the loan or investment. Interest accruals are an integral part of the carrying amount of financial instruments.

Where income and expenditure has been recognised but cash has not been received or paid, a debtor or creditor for the relevant amount is recorded in the balance sheet. Where it is doubtful that debts will be settled, the balance of debtors is written down and a charge made to revenue for the income that might not be collected.

Income and expenditure are credited and debited to the relevant service revenue account, unless they properly represent capital receipts or capital expenditure.

1.05 Foreign Currency Translation

Where the Authority has entered into a transaction denominated in a foreign currency, the transaction is converted into sterling at the exchange rate applicable on the date the transaction was effective. Where amounts in foreign currency are outstanding at the year-end, they are reconverted at the spot exchange rate at 31 March. Resulting gains or losses are recognised in the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement.

1.06 Cash and Cash Equivalents

The Council treats the following as Cash and Cash Equivalents:

- Instant Access Call Accounts
- Instant Access Short Term Funds (Money Markets)
- Deposits with one day to maturity

The Council treats the following as Investments:

- Notice Call Accounts
- Term Deposits with more than 1 day to maturity
- Certificates of Deposit
- Bonds
- CCLA Property Fund

The treatment will be determined on the following basis:

- The portfolio, or any proportion thereof, shall be treated as an Investment where the mandate states that settlement is greater than one day, or where the underlying investments can only be settled in greater than one day, or where the underlying investments are exposed to risk of significant change in capital value.
- The portfolio, or any proportion thereof, shall be treated as Cash or Cash Equivalent where the mandate states that settlement is one day or less, and where the underlying investments can be settled in one day or less, and where the underlying investments are not exposed to risk of significant change in capital value.

1.07 Exceptional Items

When items of income and expense are material, their nature and amount is disclosed separately, either on the face of the Comprehensive Income and Expenditure Statement or in the notes to the accounts, depending on how significant the items are to an understanding of the Authority's financial performance.

1.08 Prior Period Adjustments, Changes in Accounting Policies and Estimates and Errors

Prior period adjustments may arise as a result of a change in accounting policies or to correct a material error. Changes in accounting estimates are accounted for prospectively, i.e. in the current and future years affected by the change and do not give rise to a prior period adjustment.

Changes in accounting policies are only made when required by proper accounting practices or the change provides more reliable or relevant information about the effect of transactions, other events and conditions on the Authority's financial position or financial performance. Where a change is made, it is applied retrospectively (unless stated otherwise) by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied.

Material errors discovered in prior period figures are corrected retrospectively by amending opening balances and comparative amounts for the prior period.

1.09 Charges to Revenue for Non-Current Assets

Services, support services and trading accounts are debited with the following amounts to record the cost of holding fixed assets during the year:

- * depreciation attributable to the assets used by the relevant service
- * revaluation and impairment losses on assets used by the service where there are no accumulated gains in the Revaluation Reserve against which the losses can be written off
- * amortisation of intangible fixed assets attributable to the service.

The Authority is not required to raise council tax to fund depreciation, revaluation and impairment losses or amortisations. However, it is required to make an annual contribution from revenue towards the reduction in its overall borrowing requirement equal to an amount calculated on a prudent basis determined by the authority in accordance with statutory guidance. Depreciation, revaluation and impairment losses and amortisations are therefore replaced by the Minimum Revenue Provision (MRP) contribution in the General Fund Balance.

1.10 Employee Benefits

An accrual for employee benefits (holiday leave, flexible hours entitlement leave and time off in lieu) is recognised as a liability when benefits are earned but not paid. Holiday leave, flexible hours entitlement leave and time off in lieu is calculated on an actual entitlement basis at the current hourly earnings.

Long-service compensated absences such as long service leave or sabbatical leave, long service benefits and long-term disability benefits are calculated on an actuarial basis based on the likely future entitlements accruing to staff, after taking into account years of service, years to entitlement, the likelihood that staff will reach the point of entitlement, and other contractual entitlements information. Such matters are only accrued into the accounts where the individual entitlement amount exceeds £10,000. Where applicable, the present value of the estimated future cash flows is calculated using an inflation factor and a discount rate. The inflation rate used is the annual Consumer Price Index. The discount rate used is based on yields on high quality corporate bonds.

1.10 Employee Benefits- continued

Termination benefits (where applicable) are recognised in the Comprehensive Income & Expenditure Statement only when there is a demonstrable commitment to either terminate employment prior to normal retirement date or to provide such benefits as a result of an offer to encourage voluntary non-occupancy of a post. Recognition of a capitalisation direction is observed if circumstances are applicable.

1.11 Events after the Balance Sheet date

Events after the Balance Sheet date are those events, both favourable and unfavourable, that occur between the end of the reporting period and the date when the statement of accounts is authorised for issue. Two types of events can be identified.

- Those that provide evidence of conditions that existed at the end of the reporting period – the statement of accounts is adjusted to reflect such events.
- Those that are indicative of conditions that arose after the end of the reporting period – the statement of accounts is not adjusted to reflect such events, but where a category of events would have a material effect, disclosure is made in the notes of the nature of the events and their estimated financial effect. Events taking place after the date of authorisation for issue are not reflected in the statement of accounts.

1.12 Financial Instruments**Financial Liabilities**

Financial liabilities are recognised on the balance sheet when the Council becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value and are carried at their amortised cost. Annual charges to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest payable are based on the carrying amount of the liability, multiplied by the effective rate of interest for the instrument. The effective interest rate is the rate that exactly discounts estimated future cash payments over the life of the instrument to the amount at which it was originally recognised.

For most of the borrowings that the Council has, this means that the amount presented in the balance sheet is the outstanding principal repayable (plus accrued interest); and interest charged to the Comprehensive Income and Expenditure Statement is the amount payable for the year according to the loan agreement.

Gains and losses on the repurchase or early settlement of borrowing are credited and debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement in the year of repurchase/settlement. However, where repurchase has taken place as part of a restructuring of the loan portfolio that involves the modification or exchange of existing instruments, the premium or discount is respectively deducted from or added to the amortised cost of the new or modified loan and the amount written down to the Comprehensive Income and Expenditure Statement is spread over the life of the loan by an adjustment to the effective interest rate.

The Council has no plans to repay any of its borrowings before the agreed settlement date.

1.12 Financial Instruments- continued

Where premiums and discounts have been charged to the Comprehensive Income and Expenditure Statement, regulations allow the impact on the General Fund Balance to be spread over future years. The Council has a policy of spreading the gain or loss over the term that was remaining on the loan against which the premium was payable or discount receivable when it was repaid. The reconciliation of amounts charged to the Comprehensive Income and Expenditure Statement to the net charge required against the General Fund Balance is managed by a transfer to or from the Financial Instruments Adjustment Account in the Movement in Reserves Statement.

Financial assets

Financial assets are measured in two ways:

- (i) Amortised cost - assets whose contractual terms are basic lending arrangements (i.e., they give rise on specified dates to cashflows that are solely payments of principal or interest on the principal amount)
- (ii) Fair value - all other financial assets

Amortised cost assets are measured in the Balance Sheet at the outstanding principal repayable (plus accrued interest). Annual credits to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement (CIES) are based on the carrying amount of the asset, multiplied by the effective rate of interest for the instrument.

Allowances for impairment losses have been calculated for amortised cost assets, applying the expected credit losses model, see note 19. Changes in these allowances are debited/credited to the Financing and Investment Income and Expenditure line in the CIES.

Local Authorities are required to follow the fair value hierarchy under IFRS13. This hierarchy categorises, into three levels, the inputs to valuation techniques used to measure the fair value, these include;

Level 1 - quoted prices in active markets for identical assets or liabilities

Level 2 - inputs other than quoted prices that are observable for the asset or liability

Level 3 - unobservable inputs for the asset or liability

Fair values are shown in note 19, split by their level in the fair value hierarchy

Changes in the value of assets carried at fair value (described as fair value through Profit and Loss) are debited/credited to the Financing and Investment Income and Expenditure in the CIES as they arise.

There is a statutory override in place that ensures that any gains or losses in the Council's CCLA property fund investment do not affect the General Fund Balance. These movements are instead reversed out of the CIES and to the Pooled Investment Funds Adjustment Account, within Unusable Reserves in the Balance Sheet.

1.12 Financial Instruments- continued

Assets are maintained in the balance sheet at fair value. Values are based on the following principles:

- (i) instruments with quoted market prices - the market price
- (ii) other instruments with fixed and determinable payments - discounted cash flow analysis
- (iii) equity shares with no quoted market prices - independent appraisal of company valuations

Changes in fair value are balanced by an entry in the Available-for-Sale Reserve and the gain / loss is recognised in the Surplus or Deficit on Revaluation of Available-for-Sale Financial Assets. The exception is where impairment losses have been incurred – these are debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement, along with any net gain or loss for the asset accumulated in the Available-for-Sale Reserve.

Where assets are identified as impaired because of a likelihood arising from a past event that payments due under the contract will not be made (fixed or determinable payments) or fair value falls below cost, the asset is written down and a charge made to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement. If the asset has fixed or determinable payments, the impairment loss is measured as the difference between the carrying amount and the present value of the revised future cash flows discounted at the asset's original effective interest rate. Otherwise, the impairment loss is measured as any shortfall of fair value against the acquisition cost of the instrument (net of any principal repayment and amortisation).

Any gains and losses that arise on the derecognition of the asset are credited or debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement, along with any accumulated gains or losses previously recognised in the Available-for-Sale Reserve.

Where fair value cannot be measured reliably, the instrument is carried at cost (less any impairment losses).

Instruments Entered Into Before 1 April 2006

The Council entered into a number of financial guarantees that are not required to be accounted for as financial instruments. These guarantees are reflected in the Statement of Accounts to the extent that provisions might be required or a contingent liability note is needed under the policies set out in the section on Provisions, Contingent Liabilities and Contingent Assets.

1.13 Revenue Grants and Contributions

Whether paid on account, by instalments or in arrears, revenue grants and third party contributions and donations are recognised as due to the Council when there is reasonable assurance that;

- the Council will comply with the conditions attached to the payments and
- the grants/contributions will be received.

1.13 Revenue Grants and Contributions- continued

Amounts recognised as due to the Council are not credited to the Comprehensive Income and Expenditure Statement until conditions attached to the grant / contribution have been satisfied. Conditions are stipulations that specify that the future economic benefits or service potential embodied in the asset acquired using the grant/contribution are required to be consumed by the recipient as specified, or future economic benefits or service potential must be returned to the transferor. Monies advanced as grants / contributions for which conditions have not been satisfied are carried in the Balance Sheet as creditors. When conditions are satisfied, the grant / contribution is credited to the relevant Service line or Taxation and Non-Specific Grant income in the Comprehensive Income and Expenditure Statement.

Where capital grants are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the General Fund Balance in the Movement in Reserves Statement. Where the grant has yet to be used to finance capital expenditure, it is posted to the Capital Grants Unapplied Reserve. Where it has been applied, it is posted to the Capital Adjustment Account. Amounts in the Capital Grants Unapplied Reserve are transferred to the Capital Adjustment Account once they have been applied to finance capital expenditure. The Council recognises that Area Based Grant is a non-ring fenced grant, and no conditions on its use are imposed as part of the grant determination. This allows for full local control over how the funding can be used.

1.14 Intangible Assets

Intangible assets comprise of purchased licenses and internally created computer software which has a finite life and is initially recorded at cost and subsequently less any amortisation and impairment losses. Amortisation is charged to the Comprehensive Income & Expenditure Statement on a straight-line basis over the useful life of the intangible asset. Realised gains and losses arising from disposal of intangible assets are recognised in the Comprehensive Income & Expenditure Statement in the period in which the transaction occurs. Intangible assets are reviewed at least annually to determine if there is any indication of impairment. Where an intangible asset's recoverable amount is less than its carrying amount, it will be reported at its recoverable amount and an impairment loss will be recognised. Losses resulting from impairment are reported in the Comprehensive Income & Expenditure Statement.

All software is given a finite useful life, based on assessments of the period that the software is expected to be of use to the Council. A common useful economic life applied to software is ten years, however this is reviewed as part of the annual asset verification process.

1.15 Inventories (Stocks)

Inventories are measured at the lower of cost and net realisable value, except where inventories are acquired through a non-exchange basis in which case their cost is deemed to be fair value at the date of acquisition. Inventories are also measured at the lower of cost and current replacement cost where they are held for distribution at no charge or for a nominal charge; or consumption in the production process of goods to be distributed at no charge or for a nominal charge. The cost of inventories comprises all costs of purchase, costs of conversion and other costs incurred in bringing the inventories to their present location and condition. In this context inventories do not include work in progress under construction contracts and financial instruments.

1.16 Investment Property

Investment properties are properties which are held solely to earn rental income, for capital appreciation or for both. Investment properties exclude those properties held for strategic purposes or to provide a community service, including those which generate cash inflows where the rental revenue is incidental to the purpose for holding the property.

Investment properties are measured initially at cost and subsequently measured at fair value as determined annually by a registered valuer. The fair value is determined based on quoted market prices and is the estimated amount for which a property could be exchanged on the date of valuation between a willing buyer and a willing seller in an arm's length transaction after proper marketing wherein the parties had each acted knowledgeably, prudently and without compulsion.

Any gain or loss arising from a change in fair value is recognised in the Comprehensive Income & Expenditure Statement. Investment properties are not depreciated. A property interest under a finance lease is classified and accounted for as an investment property on a property-by-property basis when the Council holds it to earn rentals or for capital appreciation or both. Any such property interest under a finance lease classified as an investment property is carried at fair value.

1.17 Overheads

Where appropriate or required by statute the costs of overheads are charged to those services that benefit from the supply or service in accordance with the principles of the most current CIPFA Service Reporting Code of Practice. The total absorption costing principle is used - the full cost of overheads are shared between users in proportion to the benefits received, with the exception of:

Corporate and Democratic Core - costs relating to the Council's status as a multi-functional, democratic organisation.

Non Distributed Costs - the cost of discretionary benefits awarded to employees retiring early.

These two cost categories are combined in the Comprehensive Income and Expenditure Statement as part of Cost of Services – continuing operations.

1.18 Value Added Tax (VAT)

Income and expenditure in the Comprehensive Income and Expenditure Statement excludes any amounts related to value added tax, as generally all VAT paid is recoverable and all VAT receivable is passed over to HM Revenue & Customs. Value added tax is only included in the Comprehensive Income and Expenditure Statement whether capital or revenue in nature to the extent that it is irrecoverable.

1.19 Non-Current Assets - Property, Plant and Equipment

The council has accounted for property, plant and equipment in accordance with IAS 16, except where interpretations or adaptations to fit the public sector are detailed in the Code of Practice on Local Authority Accounting in the United Kingdom.

Property, plant and equipment are tangible assets that are held in the production or supply of goods or services, for rental to others, or for administrative purposes, and are used during more than one period. A class of property, plant and equipment is a grouping of assets of a similar nature and use in an entity's operations.

1.19 Non-Current Assets - Property, Plant and Equipment- continued

The following are classes adopted by the Council:

- (a) Land & Buildings (excludes investment properties)
- (b) Community Assets
- (c) Infrastructure Assets
- (d) Vehicles, Plant & Equipment and Play Areas
- (e) Assets Under Construction

Recognition and initial measurement

An asset is recognised if the future economic benefits or service potential associated with the item will flow to the Council and if the cost of the item can be measured reliably. Such costs include those that relate to acquisition and construction, and costs incurred subsequently to enhance, replace part of, or service the asset.

Property, plant and equipment assets are initially measured at historic cost and capitalised on an accruals basis. The measurement of cost is made up of the purchase price, any costs attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the manner intended by management, and the initial estimate of the costs of dismantling and removing the item and restoring the site on which it is located.

Where property, plant and equipment are held by the council under a finance lease, they are treated as Council assets and are recognised on the Council's balance sheet.

Donated assets

Donated assets are assets transferred at nil value or acquired at less than fair value. They are recognised at fair value as an asset on the balance sheet.

Measurement after recognition

Infrastructure, community assets and assets under construction (excluding investment property) are measured at historic cost. All other classes of asset are measured on a revalued basis, with the exception of non-property assets, that have short lives or low values (or both), and these are valued using a depreciated historical cost basis.

Classes of assets whose value can be measured reliably, such as land and buildings, are carried at either re-valued or indexed amount, being its value using the appropriate valuation/indexation method including DRC and EUV at the date of revaluation less any subsequent accumulated depreciation and accumulated impairment. The carrying amount of an asset can be either increased or decreased as a result of these assessment.

Revaluations and Indexation (increase)

Increases in valuation are recognised in the Revaluation Reserve, unless the increase is reversing a previous impairment loss charged to Surplus or Deficit on the provision of Services on the same asset or reversing a previous revaluation decrease charged to the Surplus or Deficit on the provision of Services on the same asset.

1.19 **Non-Current Assets - Property, Plant and Equipment- continued**

Revaluations and Indexation (decrease)

Decreases in valuation, i.e. a significant decline in an asset's carrying amount during the period that is not specific to the asset (as opposed to an impairment) then the decrease is recognised in the Revaluation Reserve up to the credit balance existing in respect of the asset (i.e. up to its historical cost) and thereafter in Surplus or Deficit on the Provision of Services. The valuation of property assets is undertaken every five years by professionally qualified valuers as a minimum but aimed to be revalued every year to ensure values are materially correct.

The result of any revaluation of the Council's property, plant and equipment is credited or debited to the asset revaluation reserve for that class of property, plant and equipment. Where this results in a debit balance in the reserve for a class of property, plant and equipment, the balance is expensed in the Planning and Property portfolio within the Comprehensive Income & Expenditure Statement. Any subsequent increase on revaluation that off-sets a previous decrease in value recognised in the Comprehensive Income & Expenditure Statement will be recognised firstly, in the Comprehensive Income & Expenditure Statement up to the amount previously expensed, and then secondly credited to the revaluation reserve for that class of property, plant and equipment. Accumulated depreciation at revaluation date is eliminated against the gross carrying amount so that the carrying amount after revaluation equals the revalued amount.

Impairment

The carrying amounts of property, plant and equipment are reviewed at least annually to determine if there is any indication of impairment. Where an asset's recoverable amount is less than its carrying amount, it will be reported at its recoverable amount and an impairment loss will be recognised. The recoverable amount is the higher of an item's fair value less costs to sell and value in use. Losses resulting from impairment are reported in the Planning and Property portfolio within the Comprehensive Income & Expenditure Statement, unless the asset is carried at a revalued amount in which case any impairment loss is treated as a revaluation decrease.

Depreciation

Depreciation is provided on all property, plant and equipment, with certain exceptions. The exceptions are land, restricted assets other than buildings, and assets under construction. Depreciation is charged to General Fund service revenue accounts, central support services and trading accounts. It does not amount to a proper charge to the General Fund and such amounts are transferred to the Capital Adjustment Account and reported in the Movement in Reserves Statement. On a re-valued asset, a transfer between the Revaluation Reserve and Capital Adjustment Account is made which represents the difference between depreciation based on the re-valued carrying amount of the asset and the depreciation based on the asset's historical cost. The Council's policy is disclosed in the table below:

Depreciation - Amortisation periods

Non-current asset classification	Years	%	Depreciation method
Right of use	-	-	shorter of useful life and the lease term
Buildings, community, infrastructure	-	2	reducing balance, unless identifiable asset life
Land	-	-	not depreciated
Vehicles	7-10	-	straight line
Playgrounds	10	-	straight line
Plant and equipment	3 - 25	-	straight line
Assets under construction	-	-	not depreciated
Waste receptacles	-	10	reducing balance

1.19 Non-Current Assets - Property, Plant and Equipment- continued**Depreciation - Components**

Where a significant item of PPE (value over £1 million) has major components (over 20% of total value) with different estimated useful lives, these are depreciated separately.

Reclassification (Order of Events)

When assets are reclassified the accounting entries occur in the following sequence: Depreciate the asset (based on brought forward balances); Add any additions (enhancements etc.); Separate into components (if required); Re-value (using old category method); Reclassify (to new category by derecognising from old category and recognising in new category); Re-value again (using new category method).

Disposals and derecognition

The carrying amount of an item of property, plant and equipment is derecognised either when the asset is disposed of, or when there is no future economic benefit or service potential expected from its use or disposal. The gain or loss arising from derecognition of an asset is the difference between the net disposal proceeds, if any, and the carrying amount of the asset. The gain or loss arising from derecognition of an asset is included in Surplus or Deficit on the Provision of Services when the item is derecognised.

Fair Value

Fair value is the price which is considered the highest and best use that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. This concept means that it is necessary to consider whether a higher value exists for alternative uses in considering the various options IFRS13 requires that such uses must be: physically possible, legally permissible and financially feasible.

1.20 Heritage Assets

The Council's heritage assets refer to items which are either Public Art or civic regalia. Heritage assets are recognised and measured (including the treatment of revaluation gains and losses) at cost.

The carrying amounts of heritage assets are reviewed where there is evidence of impairment for heritage assets, e.g. where an item has suffered physical deterioration or breakage or where doubts arise as to its authenticity. Any impairment is recognised and measured in accordance with the Council's general policies on impairment. If it is agreed to dispose of any heritage assets the proceeds are accounted for in accordance with the Council's general provisions relating to the disposal of property, plant and equipment. Disposal proceeds are disclosed separately in the notes to the financial statements and are accounted for in accordance with statutory accounting requirements relating to capital expenditure and capital receipts. Depreciation is not charged on heritage assets as thorough care and maintenance ensures that these items have an indefinite life.

1.20 Heritage Assets - continued

The Council holds two types of heritage asset:

Civic regalia

A large collection of items related to civic matters

Public Art

A number of pieces of Public Art at Various locations across the Borough. These include items such as the War Memorial in Leigh Road Park and "Howzat" Cricket Stumps at the Ageas Bowl Cricket Ground.

All heritage assets are tangible and are listed on the Council's balance sheet as at 31st March of each relevant financial year published.

The Council's Public Arts Strategy provides a full list of heritage assets, including their condition, commissioned artist, location and maintenance plan. Visual inspection is provided on a regular basis by Streetscene and the Public Arts Officer. All items located in the open air are accessible to the public, and some civic regalia items can normally be viewed and inspected within the Council's main civic office.

1.21 Non-Current Assets Classified as Held For Sale

Non-current assets are separately classified where their carrying amount will be recovered through a sale transaction rather than through continuing use.

A non-current asset is classified as held for sale where:

- The asset is available for immediate sale in its present condition subject only to terms that are usual and customary for sales of such assets,
- A plan to sell the asset is in place, and an active programme to locate a buyer and complete the plan has been initiated,
- The asset is being actively marketed for sale at a price that is reasonable in relation to its current fair value,
- The sale is expected to qualify for recognition as a sale within one year from the date of classification or beyond one year where a delay has occurred which is caused by events beyond the Council's control and there is sufficient evidence that the Group remains committed to its plan to sell the asset, and
- Actions required to complete the plan to sell the asset indicate that it is unlikely that significant changes to the plan will be made or that the plan will be withdrawn.
- The sale is expected to qualify for recognition as a sale within one year from the date of classification or beyond one year where a delay has occurred which is caused by events beyond the Council's control and there is sufficient evidence that the Group remains committed to its plan to sell the asset, and
- Actions required to complete the plan to sell the asset indicate that it is unlikely that significant changes to the plan will be made or that the plan will be withdrawn.

A non-current asset classified as held for sale is recognised at the lower of its carrying amount and fair value less costs to sell. Impairment losses on initial classification as held for sale are included in the Comprehensive Income & Expenditure Statement.

Fair value is determined by market value. The market value of a property is the estimated amount for which a property could be exchanged on the date of valuation between a willing buyer and a willing seller in an arm's length transaction after proper marketing wherein the parties had each acted knowledgeably, prudently and without compulsion.

1.22 Provisions, Contingent Liabilities and Assets**Provisions**

Provisions are charged as an expense to the appropriate service line in the comprehensive income and expenditure statement in the year that the Council becomes aware of the obligation. They are measured at the best estimate at the balance sheet date at the amount that will be required to settle the obligation taking into account relevant risks and uncertainties.

Contingent liabilities

A contingent liability arises where an event has taken place that gives the authority a possible obligation whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the authority. Contingent liabilities also arise in circumstances where a provision would otherwise be made but either it is not probable that an outflow of resources will be required or the amount of the obligation cannot be measured reliably. Contingent liabilities are not recognised in the Balance Sheet but disclosed in a note to the accounts.

Contingent assets

A contingent asset arises where an event has taken place that gives the authority a possible asset whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the authority. Contingent assets are not recognised in the Balance Sheet but disclosed in a note to the accounts where it is probable that there will be an inflow of economic benefits or service potential.

1.23 Reserves

The Council sets aside specific and general amounts as reserves for future purposes or to cover contingencies. Reserves are created by appropriating amounts out of the General Fund Balance in the Movement in Reserves Statement. When expenditure to be financed from a reserve is incurred, it is charged to the appropriate service revenue account in that year to be included in the surplus / deficit on the provision of services in the Comprehensive Income and Expenditure Statement. The reserve is then appropriated back in to the General Fund Balance in the movement in reserves statement so that there is no net charge against Council Tax for the expenditure. Certain reserves are kept to manage the accounting processes for non-current assets and retirement benefits and do not represent usable resources to the Council. These reserves are explained in the relevant policies that follow.

1.24 Revenue Expenditure Funded from Capital Under Statute (REFCUS)

Revenue expenditure funded from capital under statute charges represent expenditure that may be capitalised under statutory provisions but does not result in the creation of tangible assets for the Council. Revenue expenditure funded from capital under statute charges incurred during the year are written off as expenditure to the relevant service revenue account in the year. Where the Council has determined to meet the cost of the these charges from existing capital resources or by borrowing, a transfer to the Capital Adjustment Account then reverses out the amounts charged so there is no impact on the level of council tax.

1.25 Operating Leases

Operating leases where the Council is the lessor - Leases where the lessee effectively retains substantially all the risks and rewards of ownership of the leased items are classified as operating leases. Assessments are made of the materiality of the transfer of risk and reward and in appropriate circumstances the Council would record a finance lease in the balance sheet as a receivable, at an amount equal to the net investment in the lease and recognise finance income based on a pattern reflecting a constant periodic rate of return on the lessor's net investment outstanding in respect of the finance lease. Assets held for operating leases would be presented in the balance sheet of the Council (as a lessor) according to the nature of the asset. Lease income would be recognised over the lease term on a straight-line basis, unless another systematic basis is more representative of the time pattern in which use benefit is derived from the leased asset is diminished

1.26 Finance Leases

Land and buildings elements of finance leases are considered separately for the purposes of lease classification. When the land has an indefinite economic life, the land element is classified as an operating lease unless title is expected to pass to the lessee by the end of the lease term.

1.26 Finance Leases- continued

Finance leases where the Council is the lessee - transfer substantially all the risks and rewards of ownership of a leased asset. Initial recognition of a finance lease results in an asset and liability being recognised at amounts equal to the lower of the fair value of the leased property or the present value of the minimum lease payments. The capitalised values are amortised over the period in which the Council expects to receive benefits from their use.

Finance leases where the Council is the lessor are recognised as assets held under a finance lease as a Finance Lease Asset at an amount equal to the net investment in the lease. The lease repayment receivable is treated as repayment of principal and finance income. The finance income is calculated to produce a constant periodic rate of return on the net investment.

1.27 Borrowing Costs Eligible for Capitalisation

The borrowing costs that are directly attributable to the acquisition, construction or production of a qualifying asset are those borrowing costs that would have been avoided if the expenditure on the qualifying asset (as defined within IAS 23) had not been made. The Council recognises the accounting requirements of IAS 23 and determines the amount of borrowing costs that are eligible for capitalisation by applying a capitalisation rate to the expenditures on the qualifying asset.

The Council only applies a process of capitalisation of borrowing costs for qualifying assets, in the following circumstances:

- Scheme capital expenditure exceeds £3m,
- Scheme capital expenditure results in an asset or future income,
- Duration of scheme creation is more than one financial year.

The capitalisation rate is based on the total borrowing costs related to the spend on the specific asset calculated on two methodologies;

- Where funds are borrowed specifically, costs eligible for capitalisation are the actual costs incurred less any income earned on the temporary investment of such borrowings (IAS 23.12),
- Where funds are part of a general pool, the eligible amount is determined by applying a capitalisation rate to the expenditure on that asset. The capitalisation rate will be the weighted average of the borrowing costs applicable to the general pool (IAS 23.14).

1.28 Minimum Revenue Provision (MRP)

Amounts calculated for minimum revenue provision are in accordance with the policy approved by Full Council in advance of each financial year.

1.29 Long Term Contracts

Long term contracts are accounted for on the basis of charging the surplus or deficit on the provision of services with the value of works and services received under the contract during the year.

1.30 Retirement Benefits

The majority of the Council's employees are members of the Local Government Pensions Scheme, administered by Hampshire County Council. The scheme provides defined benefits to members (retirement lump sums and pensions), earned as employees work for the Council. The Local Government Pension Scheme is accounted for as a defined benefits scheme meaning that the liabilities of the Hampshire County Council pension scheme attributable to the Council are included in the balance sheet on an actuarial basis using the projected unit method.

This means an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on assumptions about mortality rates, employee turnover rates, etc, and extrapolation of projected earnings for current employees.

Liabilities are discounted to their value at current prices in respect of the Council after the accounting date using the projected unit method. Allowance is made for the expected future increases in pay and pension. The liability value represents the amount of money that needs to be set-aside now to meet the benefits that the Council is committed to provide for the service up to the accounting date on the basis of the assumptions made.

The assets of the Hampshire County Council pension fund attributable to the Council are included in the balance sheet by making assumptions about their long-term rate of return. In particular, the key financial assumption for discount rates are based on the independent actuary derived AA corporate bond yield curve and the average weighted liability duration for the Employer.

The change in the net pensions liability is analysed into several components:

Current service cost - the increase in liabilities arising from years of service earned this year, including administration costs - allocated in the Comprehensive Income and Expenditure Statement to the revenue accounts of services for which the employees worked.

Past service cost - the increase in liabilities arising from current year decisions whose effect relates to years of service earned in earlier years - debited to the Net Cost of Services in the Comprehensive Income and Expenditure Statement as part of Non Distributed Costs.

Interest on net defined benefit liability/(asset) - the expected increase in the present value of liabilities during the year as they move one year closer to being paid - debited to Net Operating Expenditure in the Comprehensive Income and Expenditure Statement .

Expected return on assets - the annual investment return on the fund assets attributable to the Council, based on an average of the expected long-term return - credited to Net Operating Expenditure in the Comprehensive Income and Expenditure Statement .

Gains/losses on settlements and curtailments - the result of actions to relieve the council of liabilities or events that reduce the expected future service or accrual of benefits of employees - debited to the Net Cost of Services in the Comprehensive Income and Expenditure Statement as part of Non Distributed Costs.

1.30 Retirement Benefits - continued

Actuarial gains and losses - changes in the net pensions liability that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions - debited to the Statement of Total Recognised Gains and Losses.

Contributions paid to the Hampshire County Council pension fund - cash paid as employer's contributions to the pension fund. Statutory provisions limit the Council to raising council tax to cover the amounts payable by the Council to the pension fund in the year. In the Statement of Movement on the General Fund Balance this means that there are appropriations to and from the Pensions Reserve to remove the notional debits and credits for retirement benefits and replace them with debits for the cash paid to the pension fund and any amounts payable to the fund but unpaid at the year-end.

Discretionary Benefits - the Council also has restricted powers to make discretionary award of retirement benefits in the event of early retirements. Any liabilities estimated to arise as a result of an award to any member of staff are accrued in the year of the decision to make the award and accounted for using the same policies as are applied to the Local Government Pension Scheme.

1.31 Accounting standards that have been issued but have not yet been adopted

There are no accounting standards that have not been adopted that would materially impact the accounts.

NOTES TO THE ACCOUNTS

2 Expenditure and Funding Analysis

The objective of the Expenditure and Funding Analysis is to demonstrate to Council Tax payers how the funding available has been used to provide services in comparison with resources consumed by the Council in accordance with accounting practices. The Analysis also details how this expenditure is allocated to decision making purposes between the Council's portfolios. The full detail of income and Expenditure is presented in the Comprehensive Income and Expenditure Statement.

2024-25				2025-26		
Adjusted net position of General Fund	Changes between & Funding	Net position of the CIES		Adjusted net position of General Fund	Changes between Accounting & Funding	Net position of the CIES
1,351	(20)	1,331	Area Committees	607	444	1,051
6,806	(596)	6,210	Environment	5,161	(594)	4,566
777	(874)	(97)	Health & Social Policy	4,225	(949)	3,276
42,877	(21,572)	21,305	Planning & Resources	(6,688)	3,936	(2,752)
2,930	103	3,033	Adult Services	499	(323)	176
455	(878)	(423)	Transport & Economy	1,865	(686)	1,180
55,196	(23,837)	31,359	Net Cost of Service	5,669	1,828	7,497
			Other Transactions chargeable to			
(52,030)	37,999	(14,031)	General Fund	1,313	(11,827)	(10,514)
3,166	14,162	17,328	(Surplus)/Deficit on Provision of Services	6,982	(9,999)	(3,017)

The Adjustment for Accounting basis are detailed;

2024-25

Area Committees
Environment
Health & Social Policy
Planning & Resources
Adult Services
Transport & Economy
TOTAL

Capital Grants & REFFCUS	Pension	Dep'n Impairment Revaluation	Total
(289)	0	309	20
(365)	0	961	596
(234)	0	1,108	874
(1,520)	17	23,075	21,572
(515)	0	412	(103)
(136)	0	1,014	878
(3,059)	17	26,879	23,837

2025-26

Area Committees
Environment
Health & Social Policy
Planning & Resources
Adult Services
Transport & Economy
TOTAL

Capital Grants & REFFCUS	Pension	Dep'n Impairment Revaluation	Total
(795)	0	351	(444)
(390)	0	984	594
(176)	0	1,125	949
(4,642)	(844)	1,551	(3,935)
(89)	0	411	322
(82)	0	768	686
(6,174)	(844)	5,190	(1,828)

3 Critical judgements in applying accounting policies

In applying the accounting policies set out in Notes 1.00 to 1.31, the Council has made certain judgements about complex transactions or those involving uncertainty about future events. The critical judgements that have the most significant effect on the amounts in the financial statements are:

Asset reclassifications – the council has made judgements on whether assets are classified as Investment Property or Property, Plant and Equipment. These are based on the main reason that the council is holding the asset. If the asset is used in the delivery of services or is occupied by third parties who are subsidised by the council they are deemed to be Property, Plant and Equipment assets. If held solely for income generation an asset will be held as an Investment Property.

Lease classifications – the council has made judgements on whether its lease arrangements are operating leases or finance leases. These are based on a series of tests designed to assess whether the risks and rewards of ownership have been transferred from the lessor to the lessee. The results of the tests are taken “in the round” and decisions have been made. The accounting treatment for operating and finance leases is different and could have a significant effect on the accounts.

Contractual arrangements – the council has made judgements on whether its contractual arrangements contain embedded leases (i.e. arrangements that are not legally leases but take the form of payments in return for the use of specific assets).

Providing for potential liabilities – the council has made judgements about the likelihood of pending liabilities and whether a provision should be made or whether there is a contingent liability. The judgements are based on the degree of certainty around the results of pending issues.

Allowances for doubtful debts - the council has made judgements about the level of allowances for doubtful debts that it needs to provide for. These judgements are based on historical experience of debtor defaults adjusted for the current economic climate.

Classification of One Horton Heath and other housing capital expenditure - Where capital expenditure on private housing results in an asset to be owned or sold by the Council, judgements will be made on how assets will be defined as assets under construction, for those to be owned by the Council as rental stock, or Inventory, for those to be sold on the open market. These judgements are based on the planned tenure split of the project as approved by the relevant committee.

Accounting for Joint Ventures & Subsidiaries - the council has made judgements for its arrangements for the Housing Company structure. These judgements are based on detailed knowledge of the agreements and external advice taken. The detail of this structure can be found at Note 36 on page 72. The specific related companies are listed below and have not been consolidated;

Aspect (Eastleigh) Ltd (Co. No. 10200615) - Controlled Entity - Not material

Aspect Building Communities Ltd (Co. No. 09348356) - Dormant, in the process of being dissolved.

Woodside Avenue Homes LLP (Co. No. OC422310) - Joint Venture Not material

Stoneham Park Developments LLP (Co. No. OC418077) - Joint Venture - Not Material

Pembers LLP (Co. No. OC10200615) - Joint Venture - Not Material

Homes For Eastleigh (Co No. OC438505) - Joint Venture - Not Material

Chalcroft Solar Park Ltd (Co No. 08206628) - Now dissolved.

All of these judgements are the responsibility of the Chief Financial Officer as set out in the Statement of Responsibilities for the Statement of Accounts on page 11.

NOTES TO THE ACCOUNTS

4 Material items of income and expense

Material items of income and expense incurred in the year 2025-26 , which are not disclosed on the face of the Comprehensive Income and Expenditure Statement at page 13 are as listed below:

	£'000
Housing Benefit payments	16,401
Housing Benefit grant income	14,988

5 Assumptions made about the future and other major sources of estimation uncertainty

Item	Uncertainties	Effect if actual results differ from assumptions
Property, Plant and Equipment - Carrying value as at 31/03/2026- £310M	Assets are depreciated over useful lives that are dependent on assumptions about the level of repairs and maintenance that will be incurred in relation to individual assets.	If the useful life of assets is reduced, depreciation increases and the carrying amount of the assets falls. Annual depreciation charge for buildings would increase proportionately for every year that useful lives had to be reduced.
	These assumptions relate Land and Property balances in note 8. A 1% change in these assumptions would impact the asset value by + or - £2.1M.	
Property, Plant and Equipment, Investment Property and Long Term Debtors (Housing Grants) - Carrying value as at 31/03/2026- £494M	Material PPE assets are revalued annually (a min of 5 years for lower value). These are based on assumptions around market conditions at the time. Investment properties are revalued annually. Housing grants are valued against house prices at the end of the relevant period, which is dependant on market conditions.	If the valuation is reduced then the asset value on the balance sheet will decrease. There is no material impact on the accounts as the value of the asset is from the net income streams to the General Fund.
	These assumptions relate Land and Property balances in note 8. A 1% change in these assumptions would impact the asset value by + or - £5M.	
Provisions - Carrying value as at 31/03/2026- £2M	The Council currently has provisions on the balance sheet and also provisions netted off the short-term debtors listed in the balance sheet	Difficulty in estimating provision amounts could cause adjustments. The determination to state a contingent liability rather than a provision contains an element of subjectivity that could have a bearing on the actual accounts.
	These assumptions relate to the figures in note 27 and a 1% change would lead to a + or - £20,000 change in the provision.	

Further assumptions are noted on the following page.

NOTES TO THE ACCOUNTS

5 Assumptions made about the future and other major sources of estimation uncertainty - continued

Item	Uncertainties	Effect if actual results differ from assumptions
Pensions liability	Estimation of the net liability to pay pensions depends on complex estimations relating to the rates used, the rate at which salaries increase, changes in retirement ages, mortality rates and expected returns on pension fund assets.	The effects on the net pensions liability of changes in individual assumptions can be measured but is complex. The actuary calculations made each year have a varying effect on the cost of services in the Comprehensive Income and Expenditure Statement.
	These assumptions related to figures show in notes 31e and 50.	

6 Adjustments between accounting basis and funding basis under regulations

This note details the adjustments that are made to the total Comprehensive Income and Expenditure recognised by the Authority in the year in accordance with proper accounting practice to the resources that are specified by statutory provisions as being available to the Authority to meet future capital and revenue expenditure. Tables of the adjustments between accounting basis and funding basis under regulations for 2024-25 & 2025-26 are provided on the following pages.

NOTES TO THE ACCOUNTS

6 Adjustments between accounting basis and funding basis under regulations - continued For the year 2025-26	General Fund Balance £'000	Capital Receipts Reserve £'000	Capital Grants Unapplied £'000	Movement in Unusable Reserves £'000
Adjustments primarily involving the Capital Adjustment Account:				
Reversal of items debited or credited to the Comprehensive Income and Expenditure Statement:				
Charges for depreciation and impairment of non-current assets	(4,804)	-	-	4,804
Amortisation of intangible assets	(384)	-	-	384
Capital grants and contributions applied	9,253	-	(9,253)	-
Revenue expenditure funded from capital under statute	(1,904)	-	-	1,904
Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	(2,587)	-	-	2,587
Movements in market value of Investment Properties	1,217	-	-	(1,217)
Movements in fair value of Pooled Investment Funds	(1)	-	-	1
Revaluation of Housing Debtors	(221)	-	-	221
Insertion of items not debited or credited to the Comprehensive Income and Expenditure Statement:				
Statutory provision for the financing of capital investment	7,011	-	-	(7,011)
Capital expenditure charged against the General Fund	9	-	-	(9)
Adjustments primarily involving the Capital Grants Unapplied Account:				
Capital grants and contributions unapplied credited to the Comprehensive Income and Expenditure Statement	-	-	9,253	(9,253)
Adjustments primarily involving the Capital Receipts Reserve:				
Transfer of cash sale proceeds credited as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	2,441	(2,441)	-	-
Use of the Capital Receipts Reserve to finance new capital expenditure	-	3,093	-	(3,093)

Table continued on the following page:

NOTES TO THE ACCOUNTS

6 Adjustments between accounting basis and funding basis under regulations - continued				
For the year 2025-26	General Fund Balance £'000	Capital Receipts Reserve £'000	Capital Grants Unapplied £'000	Movement in Unusable Reserves £'000
Transfer from Deferred Capital Receipts Reserve upon receipt of cash				
Transfer of deferred sale proceeds credited as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	-	-	-	-
Adjustments primarily involving the Pensions Reserve:				
Reversal of items relating to retirement benefits debited or credited to the Comprehensive Income and Expenditure Statement	(2,360)	-	-	2,360
Employer's pensions contributions and direct payments to pensioners payable in the year	3,180	-	-	(3,180)
Adjustments primarily involving the Collection Fund Adjustment Account:				
Amount by which council tax/ndr income credited to the Comprehensive Income and Expenditure Statement is different from council tax/ndr income calculated for the year in accordance with statutory requirements	(2,597)	-	-	2,597
Adjustment primarily involving the Accumulated Absences Account:				
Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	18	-	-	(18)
Total of all adjustments on page 42 and this page	8,271	652	0	(8,923)

NOTES TO THE ACCOUNTS

6	Adjustments between accounting basis and funding basis under regulations - continued For the year 2024-25	General Fund Balance £'000	Capital Receipts Reserve £'000	Capital Grants Unapplied £'000	Movement in Unusable Reserves £'000
	Adjustments primarily involving the Capital Adjustment Account:				
	Reversal of items debited or credited to the Comprehensive Income and Expenditure Statement:				
	Charges for depreciation and impairment of non-current assets	(27,465)	-	-	27,465
	Amortisation of intangible assets	(323)	-	-	323
	Capital grants and contributions applied	6,711	-	(6,711)	-
	Revenue expenditure funded from capital under statute	(3,649)	-	-	3,649
	Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	(2,381)	-	-	2,381
	Movements in the market value of Investment Properties	220	-	-	(220)
	Movements in market value of Investment Property	166	-	-	(166)
	Revaluation of Housing Debtors	902	-	-	(902)
	Insertion of items not debited or credited to the Comprehensive Income and Expenditure Statement:				
	Statutory provision for the financing of capital investment	6,756	-	-	(6,756)
	Capital expenditure charged against the General Fund	64	-	-	(64)
	Adjustments primarily involving the Capital Grants Unapplied Account:				
	Capital grants and contributions unapplied credited to the Comprehensive Income and Expenditure Statement	-	-	6,711	(6,711)
	Adjustments primarily involving the Capital Receipts Reserve:				
	Transfer of cash sale proceeds credited as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	5,925	(5,925)	-	-
	Transfer of Capital receipts for the funding of the Change and Transformation Programme	(136)	136	-	-
	Use of the Capital Receipts Reserve to finance new capital expenditure	0	4,564	-	(4,564)

Table continued on the following page:

NOTES TO THE ACCOUNTS

6 Adjustments between accounting basis and funding basis under regulations - continued				
For the year 2024-25	General Fund Balance £'000	Capital Receipts Reserve £'000	Capital Grants Unapplied £'000	Movement in Unusable Reserves £'000
Transfer from Deferred Capital Receipts Reserve upon receipt of cash				
Transfer of deferred sale proceeds credited as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	-	-	-	-
Adjustments primarily involving the Pensions Reserve:				
Reversal of items relating to retirement benefits debited or credited to the Comprehensive Income and Expenditure Statement	(3,155)	-	-	3,155
Employer's pensions contributions and direct payments to pensioners payable in the year	3,010	-	-	(3,010)
Adjustments primarily involving the Collection Fund Adjustment Account:				
Amount by which council tax/ndr income credited to the Comprehensive Income and Expenditure Statement is different from council tax/ndr income calculated for the year in accordance with statutory requirements	(2,237)	-	-	2,237
Total of all adjustments on page 44 and this page	(15,592)	(1,225)	0	16,817

NOTES TO THE ACCOUNTS

7 Transfers to/from earmarked reserves

This note sets out the amounts in earmarked reserves to provide financing for future expenditure plans. All of these specific reserves are listed below on this page and continue on the following page.

Earmarked Reserves £'000	Balance as at 31 March 2024	Transfers Out 2024-25	Transfers in 2024-25	Balance as at 31 March 2025	Transfers Out 2025-26	Transfers In 2025-26	Balance as at 31 March 2026
1 Commuted Sums	7,613	(294)	983	8,302	(3,079)	-	5,223
2 Grange Park	631	-	41	672	(110)	-	562
3 Revenue Gts/Contribs	2,819	(528)	351	2,642	(328)	379	2,693
4 Investment Properties	4,666	(1,275)	772	4,163	(4,354)	3,572	3,381
5 Recycling	69	(69)	-	-	-	-	-
6 One City Park	50	-	-	50	(50)	-	-
7 LAC Reserves	865	(129)	66	802	(583)	59	278
8 Land Charges	68	(23)	-	45	(5)	20	60
9 On Street Parking	35	(35)	-	-	-	-	-
10 Uninsured losses	-	-	-	-	-	-	-
11 Building Control	104	(51)	-	53	-	18	71
12 Black Horse H Mtce	130	-	-	130	-	-	130
13 Licensing	128	-	1	129	(3)	49	175
14 Ticket Machine	-	-	-	-	-	-	-
15 Carbon Neutral	188	(19)	-	169	(156)	10	23
16 Dilapidations	684	(51)	-	633	(483)	-	150
17 Carbon Reductions	11	-	-	11	(11)	-	-
18 Green Energy	130	-	-	130	-	-	130
19 Capital Financing	181	(20)	20	181	-	(127)	54
20 Biodiversity Projects	8	-	-	8	(7)	-	1
21 The Sidings	27	-	-	27	-	-	27
22 Channon Retail Park	5	-	-	5	-	-	5
23 Community and Health	6	-	-	6	(6)	-	-
24 Interest equalisation	7,053	(7,048)	-	5	-	-	5
25 Chestnut Ave Retail Park	16	-	-	16	-	-	16
26 HMO income reserve	89	-	-	89	(8)	-	81
27 Link 1 & 2	1,853	-	-	1,853	(1,853)	-	-
28 Self Insurance	-	-	-	-	-	-	-
29 Hackney Carriages	56	-	41	97	(87)	-	10
30 Highways Works	-	-	-	-	-	-	-
31 Quobb Lane Sewer	-	-	-	-	-	-	-
32 Highways Agency	59	(40)	-	19	-	-	19
33 Shakespeare Units	30	-	-	30	-	-	30
34 Hamble Point Car Park	-	-	-	-	-	-	-
35 Street Lighting	-	-	-	-	-	-	-
36 Homelessness Prevent	37	-	-	37	-	-	37
37 Avenue Park Shrine	10	-	-	10	(10)	-	-
38 Hedge End Station C/Par	20	-	-	20	(20)	-	-
39 Transport & Plant	-	-	-	-	-	-	-
40 Travelodge	47	-	-	47	-	-	47
41 Development Mgt (PPA)	69	-	-	69	-	-	69
42 11 Lower Northam Rd	46	-	-	46	(46)	-	-
43 11 A/B Northam Road	8	-	-	8	(8)	-	-
44 Flytipping Reserve	-	-	-	-	-	-	-
45 International House	217	-	-	217	(57)	-	160

NOTES TO THE ACCOUNTS

7 Transfers to/from earmarked reserves - continued

	Earmarked Reserves	Balance as at 31 March 2024	Transfers Out 2024-25	Transfers in 2024-25	Balance as at 31 March 2025	Transfers Out 2025-26	Transfers In 2025-26	Balance as at 31 March 2026
		£'000	£'000	£'000	£'000	£'000	£'000	£'000
46	New Kings Court	48	-	-	48	(48)	-	-
47	AIM Building	627	-	-	627	(127)	-	500
48	Housing Reserve	1,196	(140)	246	1,302	(15)	789	2,076
49	Grantham Rd Garages	10	-	-	10	(10)	-	-
50	Herald Industrial Estate	9	-	-	9	-	-	9
51	New Homes Bonus	11,729	(12,265)	536	-	-	-	-
52	Point Levy	8	(8)	-	-	-	-	-
53	Berry Levy	4	(4)	-	-	-	-	-
54	Point External Projects	59	(59)	-	-	-	-	-
55	Falkland Court	3	-	-	3	-	-	3
56	Traffic Regulation Orders	18	-	-	18	(17)	-	1
57	Core Strategy	112	(7)	-	105	(7)	280	378
58	COVID-19 Section 31	292	(8)	11	295	-	-	295
59	LGR Funding Reserve	-	-	-	-	(1)	2,161	2,160
60	Nitrate & Phosphate Rese	-	-	-	-	-	13	13
61	Chalcroft Solar Park	147	-	-	147	-	160	307
62	Training Reserve	-	-	-	-	-	-	-
	Total of all reserves	42,290	(22,073)	3,068	23,285	(11,489)	7,383	19,179

The Council's earmarked reserves are held for specific purposes, details of which are listed below:

Reserve	Purpose
1 Commuted Sums	Funds held in relation to open spaces
2 Grange Park	Future major capital works and park improvements
3 Revenue Gts/Contribs	Revenue grants and contributions until required for spending
4 Investment Properties	Offset shortfalls in rent and interest increases re acquisitions
5 Recycling	Waste management costs relating to recycling projects
6 One City Park	To fund void and maintenance cost of One City Park
7 LAC Reserves	Future LAC projects and initiatives
8 Land Charges	Funds from central government to offset refunds and fall in income
9 On Street Parking	Surplus accrued from decriminalised parking services
10 Uninsured losses	For losses that are not met via the Council's insurance provider
11 Building Control	Supports the trading partnership arrangement with SCC
12 Black Horse H Mtce	For specific capital works at Black Horse House
13 Licensing	Future costs of the E2E IT system with Southampton City Council
14 Ticket Machine	For replacement of vandalised parking ticket machines
15 Carbon Neutral	Used to support sustainability developments
16 Dilapidations	Funds to meet the cost of non-current asset dilapidations
17 Carbon Reductions	Funded by the Area Based Grant for carbon reduction work
18 Green Energy	Contains grants used to fund green energy schemes
19 Capital Financing	Amounts accumulated for future funding of capital expenditure
20 Biodiversity Projects	Funds for specific projects to support wetlands and damsel flies
21 The Sidings	Funds for future maintenance works at The Sidings industrial units
22 Channon Retail Park	For specific capital works at Channon Retail Park
23 Community and Health	Held in relation to community and health initiatives
24 Interest equalisation	To offset revenue effects of low investment interest rates
25 Chestnut Ave Retail Park	To fund future costs relating to the adoption of the Local Plan
26 HMO income reserve	Dilapidations of £500 per property re housing scheme Portsmouth HA

NOTES TO THE ACCOUNTS

7 Transfers to/from earmarked reserves - continued

27	Link 1 & 2	To fund future maintenance of the Link 1 & 2 building.
28	Self Insurance	Amount regarding cost of internal insurance claims
29	Hackney Carriages	Reserve to fund future loses
30	Highways Works	For highways agency matters
31	Quobb Lane Sewer	To fund matters connected with the Quobb Lane sewer
32	Highways Agency	Funding for matters connected with the HCC agency contract
33	Shakespeare Units	To fund future maintenance costs of Shakespeare Business Centre
34	Hamble Point Car Park	To service requirements regarding hamble point car park
35	Street Lighting	To service requirements regarding street lighting
36	Homelessness Prevent	To fund future staffing costs and Housing Initiatives
37	Avenue Park Shrine	Funds for future maintenance works of the War Shrine
38	Hedge End Station C/Park Electrical Provi	To fund additional planning related cost to support the Local Plan
39	Transport & Plant	To fund future investment in the Transport Service
40	Travelodge	To fund future maintenance cost of the Travelodge
41	Development Mgt (PPA)	Funding for agreed planning cost for Boorley Green & Chestnut Ave
42	11 Lower Northam Rd	To fund future maintenance cost of 11 Lower Northam Road
43	11 A/B Northam Road	To fund future maintenance cost of 11 A/B Lower Northam Road
44	Flytipping Reserve	To fund clearing of flytipping incidents
45	International House	To fund future maintenance cost of International House
46	New Kings Court	To fund future maintenance and void cost of New Kings Court
47	AIM Building	To fund future maintenance and void cost of AIM Building
48	Housing Reserve	To offset shortfalls in future rental income from Housing Schemes
49	Grantham Rd Garages	Contribution to Pre-School roof
50	Herald Industrial Estate	To fund future maintenance and void costs of Herald Industrial Estate
51	New Homes Bonus	Government Grant funding held to fund Housing initiatives
52	Point Levy	Contributions held towards future developments at The Point Theatre
53	Berry Levy	Contributions held towards future developments at The Berry Theatre
54	Point External Projects	Contributions held towards upgrades at The Point Theatre
55	Falkland Court	Provision for future maintenance at Falkland Court
56	Traffic Regulation Orders	To fund future traffic regulation orders
57	Core Strategy	To fund additional planning related cost to support core strategies
58	COVID-19 Section 31	Central Government to Support the Business Rates deficit in 21/22
59	LGR Funding Reserve	Contributions held towards the costs associated with LGR planning
60	Nitrate & Phosphate Reservation Fee	To hold Nitrate & Phosphate Reservation Fees
61	Chalcroft Solar Park	Contains income used to fund green energy in relation to Chalcroft Solar Park
62	Training Reserve	To fund future investment in the Transport Service

NOTES TO THE ACCOUNTS

8 Property, plant and equipment (PPE)

Movements on balances in 2025-26

	Land & Buildings	Vehicles Plant & Equipment	Infra-structure Assets	Community	Assets Under Construc-tion	Total PPE Assets
	£'000	£'000	£'000	£'000	£'000	£'000
Net Book Value at 31 March 2025	212,845	9,177	3,257	21,566	45,127	291,972
<u>Cost or valuation</u>						
As at 1 April 2025	217,752	23,845	4,546	25,970	45,127	317,240
In Year Adjustments						
<u>Movements in 2025-26</u>						
Additions	961	1,562	38	57	3,820	6,438
Disposals and impairments	(24)	(3,253)	(437)	(1,159)	-	(4,873)
Reclassifications*	(401)	-	-	-	17,779	17,378
Revaluations/Indexation (charged to services)	1,463	-	-	-	-	1,463
Revaluations/Indexation (to the Revaluation Reserve)	(1,210)	-	-	-	-	(1,210)
As at 31 March 2026	218,541	22,154	4,147	24,868	66,726	336,436
<u>Accumulated Depreciation</u>						
As at 1 April 2025	(4,907)	(14,668)	(1,289)	(4,404)	-	(25,268)
In Year Adjustments						
<u>Movements in 2025-26</u>						
Depreciation - annual charge	(3,803)	(1,555)	(152)	(439)	-	(5,949)
Depreciation written out to the revaluation reserve	1,924	-	-	-	-	1,924
Disposals and impairments	11	2,369	111	224	-	2,715
Reclassifications						
As at 31 March 2026	(6,775)	(13,854)	(1,330)	(4,619)	-	(26,578)
Net Book Value at 31 March 2026	211,766	8,300	2,817	20,249	66,726	309,858

In 2025-26 the valuation of a number of assets held in Land & Buildings were valued by Carter Jonas as at 31st March 2025 with the values recognised within the accounts. The remaining assets were revalued using an index relevant to the asset type and inline with the new accounting code.

* Where reclassifications do not net to 0 across the asset types the balance will have moved from/to Inventory.

NOTES TO THE ACCOUNTS

8 Property, plant and equipment (PPE) - continued

Movements on balances in 2024-25

	Land & Buildings	Vehicles Plant & Equipment	Infra-structure Assets	Community	Assets Under Construc-tion	Total PPE Assets
	£'000	£'000	£'000	£'000	£'000	£'000
Net Book Value at 31 March 2024	215,391	9,209	3,301	21,939	43,420	293,260
<u>Cost or valuation</u>						
As at 1 April 2024	219,103	22,277	4,440	25,901	43,420	315,141
<u>Movements in 2024-25</u>						
Additions	1,103	1,594	106	93	4,921	7,817
Disposals and impairments	(273)	(26)	-	(24)	-	(323)
Reclassifications*	14,621	-	-	-	(3,214)	11,407
Revaluations/Indexation (charged to services)	(20,297)	-	-	-	-	(20,297)
Revaluations (to the Revaluation Reserve)	3,495	-	-	-	-	3,495
As at 31 March 2025	217,752	23,845	4,546	25,970	45,127	317,240
<u>Accumulated Depreciation</u>						
As at 1 April 2024	(3,721)	(13,068)	(1,139)	(3,962)		(21,890)
<u>Movements in 2024-25</u>						
Depreciation - annual charge	(4,647)	(1,626)	(150)	(444)		(6,867)
Depreciation written out to the revaluation reserve	3,461					3,461
Disposals and impairments		26	-	2		28
Reclassifications						
As at 31 March 2025	(4,907)	(14,668)	(1,289)	(4,404)	-	(25,268)
Net Book Value at 31 March 2025	212,845	9,177	3,257	21,566	45,127	291,972

In 2024-25 the valuation of all material assets was undertaken externally by CBRE, Wilks Head & Eve LLP and Carter Jonas as at 31st March 2025 with the values recognised within the accounts.

* Where reclassifications do not net to 0 across the asset types the balance will have moved from/to Inventory.

NOTES TO THE ACCOUNTS

9 Heritage assets - 5 year summary of transactions

	2021-22 £'000	2022-23 £'000	2023-24 £'000	2024-25 £'000	2025-26 £'000
Cost of Acquisitions of heritage assets					
Civic Regalia	148	148	148	148	148
Public Art	791	816	890	920	1,095
- Additions	25	74	76	91	106
- Reclassified	-	-	-	84	21
	964	1,038	1,114	1,243	1,370
Disposal of Heritage Assets					
Civic Regalia	-	-	-	-	-
Public Art	-	(1)	(46)	-	(222)
	-	(1)	(46)	-	(222)
Grand Total	964	1,037	1,068	1,243	1,148

10 Heritage assets - further information

A Council's heritage assets can be categorised into two elements (1) Civic Regalia, and (2) Public Art. Civic regalia has been accumulated over an extended period of time and includes some fine display pieces and items that are worn by the Mayor on official matters.

Public Art relates to outside display sculptures which notably includes the "Howzat" cricket stumps at the Utilita Bowl location, a model of the "Spitfire" airplane at the airport location and the famous "Railwayman" denoting the nature of Eastleigh's past railway heritage.

NOTES TO THE ACCOUNTS

11 Investment Property

The movement in the fair value (estimated market value) of investment property assets is shown below:

2024-25 £'000	Investment Property	2025-26 £'000
74,835	Balance at the start of the year	75,057
	Movements in the year	
	2 Additions - expenditure in year	527
	- Disposals in Year	(137)
1,830	Gain from fair value adjustment	6,757
(1,610)	Loss from fair value adjustment	(5,540)
0	Reclassifications	-
75,057	Total	76,664

Under IFRS 13 a level 2 fair value measurement has been carried out for all Investment Properties using a market comparable approach by Vail Williams

12 Income and expenditure in relation to Investment properties & changes in their fair value

The Investment Property Income and Expenditure Account is used to record the operating activity relating to investment properties. It does not include expenditure on the acquisition or enhancement of Investment Property as such matters are shown as investing activities and form part of the cost/value of the assets.

A breakdown of the expenditure and income is shown below:

2024-25 £'000	Income and expenditure in relation to Investment properties & changes in their fair value	2025-26 £'000
(1,830)	(Gain) on Revaluation of Investment Property	(6,757)
1,610	Loss on Revaluation of Investment Property	5,540
(7,184)	Income from Investment Property	(6,069)
(7,404)	Sub-total - Loss/(Gain)	(7,286)
1,055	Maintenance and running costs of Investment Property	1,951
(6,349)	Net Loss/(Gain) on investment Property	(5,335)

NOTES TO THE ACCOUNTS

13 Intangible assets

The Authority accounts for its software as intangible assets, to the extent that the software is not an integral part of a particular IT system and accounted for as part of the hardware item of Property, Plant and Equipment. The intangible assets include both purchased licenses and internally generated software.

2024-25 £'000	Intangible assets	2025-26 £'000
	Balance at the start of the financial year	
3,713	Cost b/fwd	3,886
(2,513)	Accumulated amortisation b/fwd	(2,836)
1,200	Net book value of intangible assets	1,050
	Movements in the year	
173	Additions - purchases	41
	- Reclassifications	-
(323)	Amortisation charged to services	(384)
	- Disposals	(996)
	- Disposal Depreciation - written out	937
	Balance at the start of the financial year	
3,886	Cost c/fwd	2,931
(2,836)	Accumulated amortisation c/fwd	(2,283)
1,050	Net book value of intangible assets	648

14 Finance Lease Asset

The finance lease asset is recognition of the lease to HSLH Ltd for the Utilita Bowl Land & Stadium and the Hilton and Spa owned by Eastleigh Borough Council.

2024-25 £'000	Finance Lease Asset	2025-26 £'000
	Balance at the start of the financial year	
45,916	Cost b/fwd	46,180
264	Cost b/fwd adjustment	(402)
46,180	Cost b/fwd	45,778
(1,780)	Fair Value Revaluation b/fwd	(2,044)
(264)	Fair Value Revaluation b/fwd adjustment	0
(2,044)	Fair Value Revaluation b/fwd	(2,044)
(15)	Lease value written to the Comprehensive Income and Expenditure Account	0
15	Adjustment for Fair Value of the lease in Year	265
44,136	Net book value of Finance Lease Asset	43,999

Over the period of the leases the value of the leased asset will be charged to the Comprehensive Income and Expenditure account to recognise that HSLH Ltd will amortise the asset during its full useful economic life. During 2025/26, a prior year accrual relating to a retention payment was identified as no longer being required, as the retention had been settled in a previous financial year. As a result, the carrying value of the finance lease asset has been reduced by £402k to reflect the removal of the outstanding liability.

NOTES TO THE ACCOUNTS

14 Finance Lease Asset - continued

Finance Lease Debtor (net present value of Minimum lease payments)	31 March 2025 £'000	31 March 2026 £'000
Current	0	0
Non - Current	46,181	45,778
Unearned finance income	447,730	445,510
TOTAL	493,911	491,288

The gross investment in the lease and the minimum lease payments will be received:

Minimum Lease Payment	31 March 2025 £'000	31 March 2026 £'000
Not later than 1 year	2,220	2,220
Later the 1 year and not later than 5 years	8,882	8,882
Later Than 5 years	482,809	480,588
TOTAL	493,911	491,690

The minimum lease payments receivable do not include rents that are contingent rents on events taking place after the lease was entered into, such as adjustments following rent reviews. The gross investment in lease payments for each year are the same as the minimum Lease payment.

15 Right of Use Assets - IFRS 16 Leases

The IFRS 16 standard was adopted from 1 April 2024, this means that in all cases where the Council is the lessee and has control and exclusive rights to an asset, a right of use asset has been recognised on the balance sheet to reflect the right it has to use the assets and liabilities recognised for the lease payments it has agreed to for that use. The standard has been applied across all leased in assets where the remaining life of the lease is longer than 12 months and annual rent exceeds £5,000. The cost of the right of use asset recognised is determined by the present value of the lease payments made before or at commencement, plus any direct costs relating to setting up the lease, less any incentive payments received by the lessee. The lease liability recognised is determined by the value of all the lease payments to be made over the lease term, discounted by the interest rate implicit in the lease. If an implicit interest rate cannot be determined, the Council applies its incremental borrowing rate, which will be the relevant PWLB loan rate equal to the lease term.

The total value of Right of use assets is detailed below:

2024-25 £'000	Right of Use Assets - IFRS 16 Leases - Land and Buildings	2025-26 £'000
	<u>Balance at the start of the financial year</u>	
	- Cost b/fwd	2,428
	- Accumulated amortisation b/fwd	(302)
	- Net book value of Right of Use Assets	2,126
	<u>Movements in the year</u>	
2,428	IFRS 16 implementation for existing leases	-
	- Remeasurements of the lease liability	-
	- Additions	-
	- Disposals / derecognition	-
(302)	Depreciation	(318)
	<u>Balance Carried Forward</u>	
2,428	Cost c/fwd	2,428
(302)	Accumulated depreciation c/fwd	(620)
2,126	Net book value of Right of Use assets	1,808

NOTES TO THE ACCOUNTS

15 Right of Use Assets - IFRS 16 Leases - Continued

The future minimum lease payments due for right of use assets in the future years are as follows.

	Principle repayment £'000	Interest £'000	Total £'000
Next Year - 26/27	79	93	172
Years two to five - 27/28 to 30/31	101	429	530
Later than five years - 31/32	1,628	5,976	7,604
Total	1,808	6,498	8,306

The annual income from the sub-leasing of the right of use assets is details below.

2024-25 £'000	Future sub-lease rental income	2025-26 £'000
397	Due within one year	221
455	Due later than one year and not later than five years	404
7,844	Due after five years	7,758
8,696	Total Future sub-lease rental income	8,383

NOTES TO THE ACCOUNTS

16 Long-term Investments

2024-25 £'000	Long-Term Investments	2025-26 £'000
8,801	CCLA	8,801
10	Municipal	10
3,277	Utilita Bowl Loan	3,242
0	Housing Acceleration Funding	0
12,088	Total	12,053

17 Commitments under Capital Contracts

During the financial year to end of March 2026, the Council had entered into a number of contracts for capital works totalling £18.9M. This predominantly relates to contracts for the construction of housing at One Horton Heath.

18 Long term debtors

2024-25 £'000	Long term debtors	2025-26 £'000
137	Car loans to staff	111
19,712	Woodside Avenue Developments LLP Grant*	19,807
10,922	Hatch Farm Housing Grant*	11,057
13,951	Kestrel Park Bursledon*	13,732
12,322	North Stoneham Park (Phase 5)	12,322
50,021	Stoneham Developments LLP Grant	50,021
336	Other	463
107,401	Total long-term debtors	107,513

* See Note 36 on page 72 for more information

NOTES TO THE ACCOUNTS

19 Financial Instruments

The Council adopted the IFRS9 Financial Instruments accounting standards with effect from 1st April 2018. The main changes include the reclassification and remeasurement of financial assets and the earlier recognition of the impairment of financial assets.

The Council has assessed financial assets and liabilities and deemed there to be a material expected credit loss on the Utilita lease, see note 14 for the specific value.

Under the code of practice for Local authority accounting the Council has opted to irrevocably reclassify the investment in Hampshire Community Bank as measured at fair value through other comprehensive income (FVOCI) on the basis that this investment would ordinarily fall into the fair value through profit and loss class of assets because contractual terms do not give rise on specific dates to cash flows that are solely of principal and interest on the principal amount outstanding, the investments are equity instruments, and the investments are not held for trading

Carrying amount 2024-25 £'000	Fair Value 2024-25 £'000	Financial Instruments Fair Values	Carrying amount 2025-26 £'000	Fair Value 2025-26 £'000
		At Amortised Cost - Assets		
1,321	1,321	Cash and Cash Equivalents	1,270	1,270
19,827	19,827	Debtors	19,111	19,111
3,287	3,287	Loans	3,252	3,252
		Fair Value through Profit and Loss - Assets		
10,300	10,300	Money Market Funds Fair Value Level 1	13,500	13,500
106,927	106,927	Housing Debtors Fair Value Level 2	106,938	106,938
		Pooled Funds Statutory Override - Assets		
8,801	8,801	CCLA Property Fund Fair Value Level 2	8,801	8,801
		At Amortised Cost - Liabilities		
(96,821)	(96,524)	Short Term PWLB	(60,000)	(60,053)
(352,825)	(259,626)	Long Term PWLB	(340,000)	(254,892)
(135,670)	(135,670)	Loans from other local authorities	(220,092)	(220,092)
(11,369)	(11,369)	Trade Payables	(13,427)	(13,427)
(446,222)	(352,726)	Total Fair Value of Financial Instruments	(480,647)	(395,592)

20 Nature and extent of risk arising from financial instruments

Nature and extent of risks arising from financial instruments

The Council's overall risk management programme focuses on the unpredictability of financial markets seeking to minimise potential adverse effects on the resources available to fund services.

The Council has adopted CIPFA's Revised Code of Practice on Treasury Management and complies with The Revised Prudential Code of Capital Finance for Local Authorities.

As part of the adoption of the Treasury Management Code, the Council approves a Treasury Management Strategy normally before the commencement of each financial year. The Strategy sets out the parameters for the management of risks associated with financial instruments. The Council also produces Treasury Management Practices specifying the practical arrangements to be followed to manage these risks.

20 Nature and extent of risk arising from financial instruments - continued

This strategy emphasises that priority is to be given to security and liquidity, rather than yield. The Council's Treasury Strategy, together with its Treasury Management Practices are based on seeking the highest rate of return consistent with the proper levels of security and liquidity.

Treasury risk management is carried out by a central treasury team, under policies approved by Council's Audit and Resources Committee. The Council's treasury management team provides written principles for overall risk management, as well as written policies covering specific areas, such as interest rate risk, credit risk and the investment of surplus cash.

The Council's activities expose it to a variety of financial risks:

Credit risk – the possibility that other parties might fail to pay amounts due to the Council

Liquidity risk – the possibility that the Council might not have funds available to meet its commitments to make payments

Market risk – the possibility that financial loss might arise for the Council as a result of changes in such measures as interest rates and stock market movements.

In relation to treasury investments this risk is minimised through the Treasury Management Strategy, which requires that deposits are not made with financial institutions unless they meet identified minimum credit criteria. The Annual Investment Strategy also imposes a maximum sum to be invested with a financial institution located within each category. The credit criteria in respect of financial assets held by the authority are as detailed below.

Government: Loans to, and bonds and bills issued or guaranteed by, national governments, regional and local authorities and multilateral development banks

Secured investments: Investments secured on the borrower's assets, which limits the potential losses in the event of insolvency

Banks and building societies (unsecured): Accounts, deposits, certificates of deposit and senior unsecured bonds with banks and building societies, other than multilateral development banks

Registered providers (unsecured): Loans to, and bonds issued or guaranteed by, registered providers of social housing or registered social landlords, formerly known as housing associations

Money market funds: Pooled funds that offer same-day or short notice liquidity and very low or no price volatility by investing in short-term money markets

Strategic pooled funds: Bond, equity and property funds that offer enhanced returns over the longer term but are more volatile in the short term

Real estate investment trusts: Shares in companies that invest mainly in real estate and pay the majority of their rental income to investors in a similar manner to pooled property funds

Other investments: This category covers treasury investments not listed above, for example unsecured corporate bonds and company loans

NOTES TO THE ACCOUNTS

20 Nature and extent of risk arising from financial instruments - continued

Investment type	Time Limit	Counterparty Limit	Sector Limit
The UK Government	3 Years	Unlimited	n/a
Local Authorities & Other Government entities	364 Days	£10m	Unlimited
Secured Investments	30 Days	£10m	Unlimited
Banks (Unsecured)	30 Days	£10m	Unlimited
Building Societies (Unsecured)	30 Days	£10m	£10m
Registers Providers (Unsecured)	30 Days	£10m	£10m
Money Market Funds	n/a	£10m	Unlimited
Strategic Pooled Funds	n/a	£10m	£10m
Real Estate Investment Trusts	n/a	£10m	£10m
Other Investments	30 Days	£10m	£10m

Customers for goods and services are assessed, taking into account all factors including their financial position and past experience, with individual credit limits being set in accordance with parameters set by the Council.

The Council's maximum exposure to credit risk in relation to its investments in banks and building societies cannot be assessed generally as the risk of any institution failing to make interest payments or repay the principal sum will be specific to each individual institution. Experience shows that it is rare for such entities to be unable to meet their commitments. A risk of recoverability applies to all of the Council's deposits, but there was no evidence at the 31st March 2026 that this was likely to crystallise.

NOTES TO THE ACCOUNTS

20 Nature and extent of risk arising from financial instruments - continued

The following analysis summarises the Council's potential maximum exposure to credit risk on other financial assets, based on experience of default and collectability over the last five financial years, adjusted to reflect current market conditions.

Potential maximum exposure to credit risk					
Estimated maximum exposure to default & uncollectability	Amount	Historical experience of default	Historical experience adjusted for market conditions	Estimated maximum exposure to default & uncollectability	
31 March 2025 £'000 (A * C)	31 March 2026 £'000 A	31 March 2026 %	31 March 2026 %	31 March 2026 £'000 (A * C)	
- Deposits into banks and financial institutions	14,770	-	-	-	
- Long-term debtors *	107,513	-	-	-	
80 Court costs	662	14.8	21.5	142	
- Government & public bodies	7,976	-	-	-	
89 Customers (exc. statutory debts)	20,207	0.5	0.5	104	
169				246	

* The Council does not expect any default that could ultimately result in financial loss in relation to this element

No credit limits were exceeded during the reporting period and the Council does not expect any losses from non-performance by any of its counterparties in relation to deposits and bonds.

The Authority does not generally allow credit for customers. The "past due for payment" but not impaired amount can be analysed by age as follows:

31 March 2025 £'000	Customer balances past their due date for payment	31 March 2026 £'000
10,189	Less than two months	14,841
2,057	Two to five months	237
7,110	Five months to one year	1,470
3,928	More than one year	7,723
23,284	Total	24,271

NOTES TO THE ACCOUNTS

20 Nature and extent of risk arising from financial instruments - continued

Liquidity risk

The Council has a comprehensive cash flow management system that seeks to ensure that cash is available as needed. If unexpected movements happen, the Council has ready access to borrowings from the money markets and the Public Works Loans Board. There is no significant risk that it will be unable to raise finance to meet its commitments under financial instruments. Instead, the risk is that the authority will be bound to replenish a significant proportion of its borrowings at a time of unfavourable interest rates, and so the Council sets limits on the proportion of its fixed rate borrowing during specified periods.

31 March 2025 £'000	Maturity analysis of financial liabilities	31 March 2026 £'000
(82,556)	Less than two months <i>The above includes all collection fund creditors</i>	(114,944)
(67,565)	Two to five months	(104,052)
(103,208)	Five months to one year	(80,069)
(351,088)	More than one year	(344,206)
(604,417)	Total of all financial instruments liabilities	(643,271)
3,645	Less - Collection Fund creditors (all maturing in less than three months)	4,243
(600,772)	Total equal to total short and long term borrowing and creditors	(639,028)

All trade and other payables are due to be paid in less than one year.

Interest rate risk

The Council is exposed to some risk in terms of its exposure to interest rate movements on its borrowings and investments. Movements in interest rates have an impact on the Council. For instance, a rise in interest rates would have the following effects:

- Borrowings at variable rate - the interest expense charged to the Comprehensive Income and Expenditure Account will rise
- Borrowings at fixed rate - the borrowings would have an improved fair value
- Investments at variable rate - the interest income credited to the Surplus or Deficit on the Provision of Services will rise
- Investments at fixed rate - the fair value of investments will fall

NOTES TO THE ACCOUNTS

20 Nature and extent of risk arising from financial instruments - continued

Borrowings are not carried at fair value, so nominal gains and losses on fixed rate borrowings would not impact on the Comprehensive Income and Expenditure Statement. However, changes in interest payable and receivable on variable rate borrowings and investments will be posted to the Comprehensive Income and Expenditure Statement and directly effect the General Fund balance £ for £. Movements in the fair value of fixed rate investments will be reflected in the net equity on the Council's balance sheet.

The treasury management team has an active strategy for assessing interest rate exposure that feeds into the setting of the annual budget and which is used to update the budget quarterly monitoring during the year. This ensures any significant changes are identified and considered in budget setting.

Based on the above strategy, at 31 March 2026, if interest rates had been 1% higher (with all other variables held constant) the financial effect on the year 2025-26 would have been:

Y/End 31 March 2025 £'000	Effect in the financial year of a 1% higher interest rate	Y/End 31 March 2026 £'000
1,403	Increase in interest payable on variable rate borrowings	2,801
(116)	Increase in interest receivable on variable rate investments	(148)
1,287	Interest that would have been to the charged/credited to the Comprehensive Income and Expenditure Statement if interest rates had rates had been 1% higher in the year	2,653

Price risk and foreign exchange risk

The Council has no equity shares or shareholdings, and has no financial assets or liabilities denominated in foreign currencies, and thus has no exposure to fluctuations regarding price and foreign exchange risks.

21 Long-Term Investments - Those classified as Pooled Investment Funds (Also see note 16)

31 March 2025 £'000	Long Term Investments - Pooled Investment Funds	31 March 2026 £'000
8,801	CCLA Property Fund	8,801
8,801	Total	8,801

As at 31st March 2025, the Council had £8.801m invested in the CCLA Local Authority Property Fund. Under a statutory override to IFRS 9 granted in 2018/19, any movement to the fair value in these investments is moved to a Pooled Investment Funds Adjustment Account. This ensures movements in the value of these funds does not affect the General Fund Balance

22 Inventories

The material items of inventory are land known as One Horton Heath and Kings Copse Avenue. The Council has approval to service and sell serviced plots of land to the open market which under the accounting code is held as inventory.

	31 March 2025	31 March 2026
Housing inventory under similar conditions		
Other	368	332
Current Horton Heath Stock Value	147,822	164,971
Current Kings Copse Avenue Stock Value	8,420	9,167
TOTAL INVENTORY	156,610	174,470

NOTES TO THE ACCOUNTS

23 Short Term Debtors

31 March 2025 £'000	Short Term Debtors	31 March 2026 £'000
3,919	Central government bodies	5,408
4,038	Other local authorities	2,158
567	NHS bodies	410
18,282	Other entities and individuals	20,869
(3,522)	Bad debt provision for "Other entities and individuals"	(4,574)
23,284	Total	24,271

24 Cash and cash equivalents

The balance of cash and cash equivalents is made up of the following elements:

31 March 2025 £'000	Cash and cash equivalents	31 March 2026 £'000
20	Cash held by the authority	19
1,301	Bank current accounts	1,251
10,300	Money Market Funds	13,500
11,621	Total	14,770

25 Short-term borrowing

The Council's short-term borrowing has increased as at the end of 2025-26 when compared to 2024-25. This is due to the increasing Capital Financing Requirement of the Council requiring a need to increase borrowing as a result of the Capital Programme

31 March 2025 £'000	Short-term borrowing	31 March 2026 £'000
(95,000)	Public Works Loans Board (PWLB) element of short-term borrowing	(60,000)
(140,316)	Other Short Term Borrowing	(220,092)
(235,316)	Total all short-term borrowing	(280,092)

NOTES TO THE ACCOUNTS

26 Short Term Creditors

31 March 2025 £'000	Short Term Creditors	31 March 2026 £'000
(1,526)	Central government bodies	(1,756)
(4,370)	Other local authorities	(4,570)
(76)	NHS	(2)
(13,129)	Other entities and individuals	(16,851)
(19,101)	Total	(23,179)

27 Provisions

31 March 2025 £'000	Provisions	Change yr on yr	31 March 2026 £'000
(1,422)	Non-Domestic Rating (NDR) Provision for Appeals	(1,002)	(2,424)
(1,422)	Total	(1,002)	(2,424)

The amount for NDR is in relation to the outstanding rating appeals relevant to Business Rate Retention.

28 Long-term borrowing

The Council has £340m of PWLB long-term debt as at 31 March 2026 compared to £350m as at 31 March 2025.

29 Capital grants receipts in advance

This significant sum relates to developers' contributions, all of which have not had their conditions met.

NOTES TO THE ACCOUNTS

30 Usable reserves

Capital Receipts Reserve

Movements in the Authority's usable reserves are summarised in the Movement in Reserves Statement on page 12. The General Fund Reserve needs no further analysis in excess of the information given on page 12, and the movements in earmarked reserves are given at Note 7 on page 46. The movements in usable capital receipts is given in detail below.

2024-25 £'000	Capital Receipts Reserve	2025-26 £'000
3,947	Opening balance for the year	5,171
5,924	Capital receipts received in the year	2,441
(4,564)	Financing of capital expenditure in the year	(3,093)
(136)	Capital Receipts applied to Change Programme	0
5,171	Closing balance	4,519

31 Unusable reserves

31a Revaluation reserve

The Revaluation Reserve contains the gains made by the Authority arising from increases in the value of its Property, Plant and Equipment (and Intangible Assets). The balance is reduced when assets with accumulated gains are:

- * revalued downwards or impaired and the gains are lost
- * used in the provision of services and the gains are consumed through depreciation
- * disposed of and the gains are realised

The Reserve contains only revaluation gains accumulated since 1 April 2007, the date that the Reserve was created. Accumulated gains arising before that date are consolidated into the balance on the Capital Adjustment Account.

A table of activity for the revaluation reserve is disclosed on the following page.

NOTES TO THE ACCOUNTS

31 Unusable reserves - 31a Revaluation reserve- continued

2024-25 £'000	Revaluation Reserve	2025-26 £'000
50,580	Opening balance for the year	56,894
6,951	Revaluation of Operational Non-Current Assets	713
0	Disposal of non-current assets	(29)
(637)	Depreciation on revalued Non-Current Assets	(670)
0	Historical valuation adjustment*	950
56,894	Closing balance	57,858

*Correction to priors years accountitng valuation adjustments

31b Financial Instruments Adjustment Account

There were no adjustments for Financial Instruments during the period.

31c Capital adjustment account

The Capital Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets and for financing the acquisition, construction or enhancement of those assets under statutory provisions. The Account is debited with the cost of acquisition, construction or enhancement as depreciation, impairment losses and amortisations are charged to the Comprehensive Income and Expenditure Statement (with reconciling postings from the Revaluation Reserve to convert fair value figures to a historical cost basis). The Account is credited with the amounts set aside by the Authority as finance for the costs of acquisition, construction and enhancement.

The Account contains accumulated gains and losses on Investment Properties and gains recognised on donated assets that have yet to be consumed by the Authority.

The Account also contains revaluation gains accumulated on Property, Plant and Equipment before 1 April 2007, the date that the Revaluation Reserve was created to hold such gains.

NOTES TO THE ACCOUNTS

31c Capital adjustment account - continued

2024-25 £'000	Capital adjustment account	2025-26 £'000
(31,517)	Balance at 1 April	(45,480)
	Reversal of items relating to capital expenditure debited or credited to the Comprehensive Income and Expenditure Statement:	
0	Historical valuation adjustment*	(947)
(27,466)	Charges for depreciation and impairment of non-current assets	(4,804)
637	Change For Historical Cost Adjustment	670
(323)	Amortisation of intangible assets	(384)
(3,649)	Revenue expenditure funded from capital under statute	(1,904)
(2,381)	Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the CI&ES	(2,558)
902	Revaluation of Housing Debtors	(221)
	Net written out amount of the cost of non-current assets consumed	
(32,280)	Capital financing applied in the year:	(10,148)
4,566	Use of the Capital Receipts Reserve to finance capital expenditure capital expenditure	3,093
6,711	Capital grants and contributions credited to the Comprehensive Income and Expenditure Statement that have been applied to capital financing	9,253
0	Change in the Fair Value of Investments	402
6,756	Statutory provision for the financing of capital investment charged against the General Fund	7,011
64	Capital expenditure charged against the General Fund	9
18,097	Net capital financing applied in the year	19,768
220	Movements in the market value of Investment Properties debited or credited to the Comprehensive Income and Expenditure Statement	1,217
220	Net movements recognised in the Comprehensive Income and Expenditure Statement	1,217
(45,480)	Balance at 31 March	(34,643)

*Correction to priors years accounting valuation adjustments

NOTES TO THE ACCOUNTS

31d Deferred Capital Receipts Reserve

The Deferred Capital Receipts Reserve holds the gains recognised on the disposal of non-current assets but for which cash settlement has yet to take place. Under statutory arrangements, the Authority does not treat these gains as usable for financing new capital expenditure until they are backed by cash receipts. When the deferred cash settlement eventually takes place, amounts are transferred to the Capital Receipts Reserve.

2024-25 £'000	Deferred Capital Receipts Reserve	2025-26 £'000
44,133	Balance at 1 April	44,136
0	Recognition of Expected Value Loss in year	265
0	Amount released to unapplied capital receipts	0
	Finance Lease Asset	(402)
3	Amount released to revenue in year	0
44,136	Balance at 31 March	43,999

31e Pensions Reserve

The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for post employment benefits and for funding benefits in accordance with statutory provisions. The Authority accounts for post employment benefits in the Comprehensive Income and Expenditure Statement as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs.

However, statutory arrangements require benefits earned to be financed as the Authority makes employer's contributions to pension funds or eventually pays any pensions for which it is directly responsible. The debit balance on the Pensions Reserve therefore shows a shortfall in the benefits earned by past and current employees and the resources the Authority has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid. The movements on the pension fund are provided below:

2024-25 £'000	Pensions Reserve	2025-26 £'000
(2,633)	Balance at 1 April	(842)
20,666	Actuarial gains or losses on pensions assets and liabilities	922
(18,730)	Effect of the asset ceiling	(1,565)
(3,155)	Reversal of items relating to retirement benefits debited or credited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement	(2,360)
3,010	Employer's pensions contributions and direct payments to pensioners payable in the year	3,180
(842)	Balance at 31 March	(665)

NOTES TO THE ACCOUNTS

31f Collection Fund Adjustment Account

The Collection Fund Adjustment Account represents the difference between the Collection Fund balance and the General Fund accruals for council tax and National Non-Domestic Rates.

2024-25 £'000	Collection Fund Adjustment Account	2025-26 £'000
(631)	Opening balance	(2,868)
(2,237)	Movement in the year	(2,597)
(2,868)	Closing balance	(5,465)

NOTES TO THE ACCOUNTS

32 Cash Flow statement - Cash Operating activities

2024-25 £'000	Cash Flow statement - Cash Operating activities	2025-26 £'000
(3,362)	Interest received	(3,556)
14,095	Interest paid	13,206
10,733	Net total for Cash Flow statement - Cash Operating activities	9,650

33 Cash Flow statement - Investing activities

2024-25 £'000	Cash Flow statement - Investing activities	2025-26 £'000
39,717	Purchase of property, plant and equipment, investment property and intangible assets	43,911
(10,290)	Proceeds Developers Contributions and the sale of property, plant and equipment, investment property and intangible assets	(3,124)
0	Short Term Investments	0
9,065	Net Interest paid / (Received)	7,370
38,492	Net cash flows from/(used in) investing activities	48,157

34 Cash Flow statement - Financing activities

2024-25 £'000	Cash Flow statement - Financing activities	2025-26 £'000
(219,888)	Cash receipts of short and long-term borrowing	(219,198)
212,863	Repayments of short and long-term borrowing	181,737
(7,025)	Net cash flows from financing activities	(37,461)

The changes in Short Term and Long Term borrowing on the balance sheet can be found at notes 25 and 28.

NOTES TO THE ACCOUNTS

35 Cash Flow statement - Adjustment of net (surplus) or deficit on the provision of services for non cash movements

2024-25 £'000	Adjustment of net (surplus) or deficit on the provision of services for non cash movements	2025-26 £'000
3,407	Non-cash movements regarding the disposal of non current assets	(146)
(128)	International Accounting Standard 19 (IAS 19 - Pensions)	(24)
220	Investment Property revaluations	1,217
902	Change in Housing Debtor Valuation	(221)
(166)	Long term investment revaluations	1
(323)	Amortisation of intangible assets	(384)
(6,867)	Depreciation and impairment of non-current assets	(5,949)
(3,649)	REFCUS	(1,904)
6,711	Capital Grants	9,253
(20,297)	Revaluation of Non Current Assets charged to CI&E Statement	1,463
14	Change in Long Term Investments	0
12	Change in Inventories and Work in Progress	(36)
(6,982)	Change in Debtors	(797)
65	Change in Creditors	(3,386)
0	Adjustments to the Fair Value of Investments	(265)
(27,081)	Total adjustment of net (surplus) or deficit on the provision of services for non cash movements (as per page 17)	(1,178)

36 Long Term Debtors - Aspect Building Communities and associated LLPs**Aspect Building Communities Ltd**

As part of the Council's key Strategic priority of delivering more housing across the Borough, the Council created Aspect Building Communities Ltd (ABC Ltd). The Council has a non-controlling 24% interest in this company with Fareham Borough Council (24%), VIVID (26%) and Abri (26%) the other partners.

This company is now dormant and in the process of being dissolved as it is strategically no longer required.

Aspect (Eastleigh) Ltd

Aspect (Eastleigh) Ltd (AEL) is a wholly owned subsidiary of the Council to support delivery of the Council's Housing Strategy.

The aim of this company is to enable more effective delivery of Housing across the Borough including;

- * Increase housing supply across the Borough for all tenure types.
- * Bring forward stalled developments.
- * Provide housing accessible to those in receipt of welfare benefits.
- * Boost the local economy through development, creating work in a number of industries.
- * Develop projects aimed at reducing carbon emissions.
- * Make a long term financial return on any project.

In order to meet regulations the Council must deliver market rental homes through a separate company, so in order to meet this strategic objective AEL was created. AEL has a number of Council owned properties leased to it the largest being Bandstand Court and Postmark Place.

AEL lets these properties on the open market at market rates. To ensure that the landlord functions are fully met AEL currently contracts with the Council's Housing Landlord Service, eastbrooke to do this.

36 Long Term Debtors - Aspect Building Communities and associated LLPs - continued**Woodside Avenue Homes and Stoneham Developments LLP**

Woodside Avenue Homes (WAH LLP) is a partnership between Aspect (Eastleigh) Ltd and VIVID. This company will manage and maintain the transferred units for the long term. The council will receive 90% of any future profits of the company. In addition the Council will also receive 90% of any future sales of housing stock. The value of housing stock is assessed annually to ensure the value of the Long Term debtors is appropriate.

Stoneham Park Developments LLP (SPD LLP) is a partnership between Aspect (Eastleigh) Ltd and VIVID. This owns 146 units on the North Stoneham Park development in Eastleigh. The Council funds this partnership using a capital housing grant. The Council in return have a 96% charge over the profits of SPD LLP and the grant has protections in place to ensure delivery of the development. In addition the Council will also receive 96% of any future sales value of the property it is this value that the Long Term debtors is secured against with the value being assessed annually.

These grants are shown as a long term liability within the accounts of the LLPs payable to the Council as any proceeds from the sale of the assets will be due to either the Council or VIVID. Whilst neither the Council nor AEL have control of either LLP and can not force a sale it is acknowledged that these sums are due back to the Council at some point in the future. These sums are included as long term debtors within the councils accounts and are shown at note 18 on page 56.

Pembers Hill LLP

Pembers Hill LLP (PHL) is a partnership between Vistry and AEL to deliver a housing development at Pembers Hill in Fair Oak. The Council has provided loan finance to AEL in order to deliver this scheme and help meet the Council's strategic objectives. This loan has been secured against the land value of the development.

AEL are a joint partner in PHL and along with Vistry have appointed Drew Smith as project managers to deliver the scheme.

The Council funding can be found in the balance sheet under Long-Term investments (see note 16 for further details).

Homes For Eastleigh

Homes for Eastleigh LLP is a partnership between the Council and VIVID. This company manages and maintains the market rent homes at Kestrel Park, Bursledon and Stoneham Park Phase 5. The council will receive 90% of any future profits of the company. In addition the Council will also receive 90% of any future sales of housing stock. The value of housing stock is assessed annually to ensure the value of the Long Term debtors is appropriate.

NOTES TO THE ACCOUNTS

37 Amounts reported for resource allocation decisions & Expenditure Funding Analysis

Reconciliation to Subjective Analysis

This reconciliation shows how the figures in the analysis of income and expenditure relate to a subjective analysis of the Surplus or Deficit on the Provision of Services included in the Comprehensive Income and Expenditure Statement.

2024-25 £'000		2025-26 £'000
(40,348)	Fees, Charges & other service income	(30,738)
(12,542)	Interest and investment income	(16,381)
(12,911)	Income from council tax and NDR (Business Rate Retention)	(14,369)
(36,586)	Revenue grants and contributions	(33,910)
(102,387)	Total Income	(95,398)
25,150	Employee expenses	25,049
128	Pension past service costs	24
45,659	Other service expenses	35,573
(902)	Housing Debtor Revaluation	222
3,682	Support Service recharges	(8)
27,789	Depreciation, amortisation, revaluations and impairment	5,187
16,774	Interest Payments	20,697
4,842	Precepts & Levies	5,491
(3,407)	(Gain)/Loss on Disposal of Fixed Assets	146
119,715	Total Expenditure	92,381
17,328	Deficit on the provision of services	(3,017)

NOTES TO THE ACCOUNTS

38 Members' allowances

The Authority paid the following amounts to members of the council during the year.

2024-25 £'000	Members' allowances	2025-26 £'000
336	Basic allowance	348
125	Other special allowances (e.g. chairs of committees)	130
2	Travel, subsistence and other expenses	3
463	Total	481

39 Officers' remuneration

The table for 2025-26 shown on the following page 76, sets out the remuneration disclosure for Senior Officers of the Council whose salary is less than £150,000 but equal to or more than £50,000 per year.

The table of comparatives for 2024-25 shown on page 77, sets out the remuneration disclosure for Senior Officers of the Council whose salary is also less than £150,000 but equal to or more £50,000 per year.

NOTES TO THE ACCOUNTS

39 Officers' remuneration- continued

Information for 2025-26

Senior Officers emoluments - Salary is between £50,000 and £150,000 per year 2025-26				
Post Title	Salary	Total	Pension	Total
	including fees & allowances	Remuneration exc pension contributions	Contributions	including pension contributions
	£	£	£	£
Chief Executive (1/4/2026 to 31/3/2026)	136,183	136,183	22,470	158,653
Chief Executive (1/3/2026 to 31/3/2026)	15,860	15,860	0	15,860
Deputy Chief Executive (Chief Financial Officer)	110,620	110,620	18,252	128,872
Service Director - Planning & Environment	85,260	85,260	14,068	99,328
Service Director - Finance, Improvement & Housing	93,931	93,931	15,499	109,430
Service Director - People & Communities	84,760	84,760	13,985	98,745
Service Director - Governance & Support	85,010	85,010	14,027	99,037
Service Director - Neighbourhoods & Green Spaces	84,103	84,103	13,877	97,980

NOTES TO THE ACCOUNTS

39 Officers' remuneration- continued

Information for 2024-25

Senior Officers emoluments - Salary is between £50,000 and £150,000 per year 2024-25				
Post Title	Salary	Total	Pension	Total
	including fees & allowances	Remuneration exc pension contributions	Contributions	including pension contributions
	£	£	£	£
Chief Executive	131,961	131,961	21,774	153,735
Deputy Chief Executive (Chief Financial Officer)	104,790	104,790	17,290	122,080
Corporate Director (1/4/2024 to 31/10/2024)	57,998	57,998	9,570	67,568
Service Director - Planning & Environment	78,507	78,507	12,954	91,461
Service Director - Finance, Improvement & Housing	91,669	91,669	15,125	106,794
Service Director - People & Communities	78,507	78,507	12,954	91,461
Service Director - Governance & Support	78,507	78,507	12,954	91,461
Service Director - Neighbourhoods & Green Spaces	78,507	78,507	12,954	91,461

The Council had no staff who were paid more than £150,000 in either 2024-25 or 2025-26.

NOTES TO THE ACCOUNTS

39 Officers' remuneration- continued

Number of officers whose remuneration in the year was £50,000 or more

This information is a requirement of the Accounts and Audit Regulations 2003 (SI 2003/533), as amended by the Accounts and Audit Regulations 2006 & 2009.

2024-25 No	Number of employees whose remuneration was in the range:	2025-26 No
17	£50,000 - £54,999	21
26	£55,000 - £59,999	22
17	£60,000 - £64,999	18
7	£65,000 - £69,999	11
10	£70,000 - £74,999	11
5	£75,000 - £79,999	6
3	£80,000 - £84,999	2
3	£85,000 - £89,999	3
2	£90,000 - £94,999	2
5	£95,000 and above	6
95	Total number of officers whose remuneration exceeded £50,000	102

It should be noted that employees only appear in the above table if they are not disclosed in the Senior Officer's Emoluments tables on pages 76 & 77.

40 Exit packages regarding compulsory and other departures

	Number of compulsory redundancies	Number of other departures agreed	Total number of exit packages by cost band	Total cost of exit packages in each band
	No	No	No	£'000
In the year 2025-26				
£0 - £20,000	0	6	6	24
£20,001 - £40,000	1	0	1	39
£40,001 - £60,000	0	0	0	0
£60,001 - £80,000	0	0	0	0
£80,001 - £100,000	0	0	0	0
£100,001 - £150,000	1	0	1	156
Total of all categories	2	6	8	219
In the year 2024-25				
£0 - £20,000	1	2	3	39
£20,001 - £40,000	-	3	3	82
£40,001 - £60,000	1	-	1	50
£60,001 - £80,000	-	-	-	-
£80,001 - £100,000	-	-	-	-
£100,001 - £150,000	-	1	1	101
Total of all categories	2	6	8	272

41 External Audit Costs

The Authority has incurred costs in relation to the audit of the Statement of Accounts, certification of grant claims provided by the Authority's external auditors. Refer to the table on the following page:

NOTES TO THE ACCOUNTS

41 External Audit Costs - continued

2024-25 £'000	External Audit Costs	2025-26 £'000
271	Fees payable to EY with regard to external audit services carried out	279
25	Fees payable to KPMG for the certification of grant claims and returns	29
296	Total of all external audit fees	308

42 Grant and Contributions Income

The Authority credited the following grants, contributions and donations to the Comprehensive Income and Expenditure Statement in 2025-26 as a gain in income:

2024-25 £'000	Grant and Contributions Income	2025-26 £'000
	Credited to Taxation and Non Specific Grant Income	
12,245	Council Tax Income	12,620
2,528	Revenue Support, Funding Guarantee and Services Grants	2,112
2,899	S31 grants related to National Non-Domestic Rates	3,115
540	New Homes Bonus	714
310	Business Rates - Top up and Levy Surplus	
18,522	Total Grant and Contributions Income Credited to Taxation and Non Specific Grant Income	18,561

2024-25 £'000	Grant and Contributions Income Credit to Services	2025-26 £'000
	Department for Communities & Local Government	
141	Cost of Collection	151
584	Shared Prosperity Fund	
1,086	Flexible Homelessness Support	922
	MHCLG - Housing and Homelessness	531
1,811	Total amount for Department for Communities & Local Government	1,604
1,811	Total amount carried forward to next page:	1,604

NOTES TO THE ACCOUNTS

42 Grant and Contributions Income - continued

2024-25 £'000	Grant and Contributions Income Credit to Services - continued	2025-26 £'000
1,811	Bfwd from previous page	1,604
	Department for Work and Pensions	
472	Housing and Council Tax Benefit Administration	225
17,667	Housing Benefit Rebates	14,988
20	Housing Benefit Council Tax Support	
123	Housing Benefit Discretion Rent Allowance	118
231	Non HRA Rent Allowances Subsidy	424
2	FERIS Incentive Scheme	
57	New Burdens	47
18,572	Total amount for Department for Work and Pensions	15,802
	6 Department of Transport - Bus operators grant	6
	Other Bodies	
411	Hampshire County Council	246
	Developers Contributions	15
139	Other Local Authority Grants	138
42	Natural England	
127	Arts Council	131
1,337	Other Contributions	41
102	Sport England	2
	DEFRA	1,744
	Other Government Grants	141
	Hampshire Police	28
6,728	Capital Grants applied to Services	7,667
8,886	Total amount for Other Bodies	10,153
29,275	Total Grant and Contributions Income Credit to Services	27,565

43 Related Party Transactions

The Council is required to disclose material transactions with related parties – bodies or individuals that have the potential to control or influence the council or to be controlled or influenced by the council. Disclosure of these transactions allows readers to assess the extent to which the council might have been constrained in its ability to operate independently or might have secured the ability to limit another party's ability to bargain freely with the Authority.

Central Government

Central government has effective control over the general operations of the Authority – it is responsible for providing the statutory framework within which the Authority operates, provides the majority of its funding in the form of grants and prescribes the terms of many of the transactions that the Authority has with other parties (e.g. council tax bills, housing benefits).

Members

Elected members have control over the Council's financial and operating policies. During the year a number of members were involved in various organisations which received funding from the Council; these are listed below. A significant number of members also declared that they were elected members for Parish/Town councils. Any declarations of interest are recorded in the Register of Members' Interests which is open to public inspection.

The following organisations are identified as those where Members and/or Senior Officers have significant influence. Declared transactions outside the usual investments into these organisations are immaterial and are items such as refunds on overpaid Council Tax or Business Rate charges.

Aspect Building Communities Ltd - Member & Director

Aspect (Eastleigh) Ltd - Member & Director

Homes For Eastleigh LLP - Member & Director

Officers

Senior Officers have the ability to influence the council. During 2025-26 there were two transactions between the Council and the wider company structure totalling £45,092.

Other public bodies [subject to common control by central government]

The council provided material financial assistance to a number of organisations (mainly community related bodies) although it does not exercise any form of control over those organisations.

Entities controlled or significantly influenced by the authority

The council holds funds on behalf of parish councils in the form of temporary loans but does not have a controlling influence over them. Entities that the Council controls or has significant influence over are described in Note 36.

NOTES TO THE ACCOUNTS

44 Capital expenditure and capital financing

The total amount of capital expenditure incurred in the year is shown in the table below (including the value of assets acquired under finance leases and PFI/PP contracts), together with the resources that have been used to finance it. Where capital expenditure is to be financed in future years by charges to revenue as assets are used by the Authority, the expenditure results in an increase in the Capital Financing Requirement (CFR), a measure of the capital expenditure incurred historically by the Authority that has yet to be financed. The CFR is analysed in the second part of this note.

2024-25 £'000	Capital expenditure and capital financing	2025-26 £'000
602,541	Opening capital financing requirement	623,197
32,676	Capital expenditure for non-current assets	42,247
3,649	Revenue expenditure funded from capital under statute	1,904
	Material elements of the above expenditure are stated in the foreword in the tables presented on page 6	
2,428	Addition of Right of Use Asset per IFRS16	
38,753	Total capital investment	44,151
	<u>Sources of finance</u>	
(6,711)	Government grants and other contributions	(9,253)
(64)	Sums set aside from revenue	(9)
(4,566)	Use of capital receipts	(3,093)
(6,756)	Minimum Revenue Provision	(7,011)
(18,097)	Total sources of finance	(19,366)
623,197	Closing capital financing requirement	647,982
20,656	Change in capital financing requirement in the year	24,785

2024-25 £'000	Explanation of movements in year	2025-26 £'000
27,412	Increase in underlying need to borrowing (unsupported by government financial assistance)	31,796
(6,756)	Minimum revenue provision	(7,011)
20,656	Change in capital financing requirement in the year	24,785

45 Leases - Council as a lessee

Future minimum lease rentals payable are given in the table below, all relating to property. At 31 March 2026 the Council had no vehicle leases or any other operating leases relating to vehicles.

2024-25 £'000	Future minimum lease rentals payable	2025-26 £'000
415	Due within one year	218
556	Due later than one year and not later than five years	468
8,043	Due after five years	7,923
9,014	Total Future Minimum Lease Rentals Payable	8,609

NOTES TO THE ACCOUNTS

46 Leases - Council as a lessor

The council leases out most of its investment property under operating leases for the purpose of generating income. It also leases out property for the purpose of the provision of community services such as sports and leisure facilities and community centres. The future minimum lease rentals receivable are:

2024-25 £'000	Future minimum lease rentals receivable	2025-26 £'000
11,104	Due within one year	11,747
29,054	Due later than one year and not later than five years	40,362
104,947	Due after five years	107,061
145,105	Total Future Minimum Lease Rentals Receivable	159,170

The future minimum lease rentals receivable do not include rents that are contingent on events taking place in the future such as rent reviews.

47 Impairment Losses

All non-current assets are regularly assessed and no indication of impairment was found.

48 Capitalisation of Borrowing Costs

Included in the accounts for 2025/26 interest to the value of £5,023,959 was capitalised. This materially related to the One Horton Heath Housing Scheme. A total of £1,980,000 was capitalised at a fixed rate of 2.2%, the remainder was capitalised at a pooled rate of 3.04%.

49 Termination Benefits

In order to continue the ongoing process of realising efficiencies the Council continue to consider voluntary redundancy and flexible-retirement request from staff.

50 Defined Benefit Pension Schemes**LGPS funded benefits**

The disclosures [below] relate to the funded liabilities within the Hampshire County Council Pension Fund (the "Fund") which is part of the Local Government Pension Scheme (the "LGPS") [and certain related unfunded liabilities which have been separately disclosed].

The LGPS is a funded defined benefit plan with benefits earned up to 31 March 2014 being linked to final salary. Benefits after 31 March 2014 are based on a Career Average Revalued Earnings scheme. Details of the benefits earned over the period covered by this disclosure are set out in 'The Local Government Pension Scheme Regulations 2013' and 'The Local Government Pension Scheme (Transitional Provisions, Savings and Amendment) Regulations 2014' (as amended).

Funding/Governance Arrangements of the LGPS

The funded nature of the LGPS requires participating employers and their employees to pay contributions into the Fund, calculated at a level intended to balance the pension liabilities with investment assets. Information on the framework for calculating contributions to be paid is set out in the LGPS Regulations 2013 and the Fund's Funding Strategy Statement. The last actuarial valuation was at 31 March 2025 and the contributions to be paid until 31 March 2029 resulting from that valuation are set out in the Fund's Rates and Adjustment Certificate.

The Fund Administering Authority, Hampshire County Council is responsible for the governance of the Fund.

Assets

The assets allocated to the Employer in the Fund are notional and are assumed to be invested in line with the investments of the Fund for the purposes of calculating the return over the accounting period. The Fund holds a significant proportion of its assets in liquid investments. As a consequence there will be no significant restriction on realising assets if a large payment is required to be paid from the Fund in relation to an employer's liabilities. The assets are invested in a diversified spread of investments and the approximate split of assets for the Fund as a whole (based on data supplied by the Fund Administering Authority) is shown in the disclosures.

The Fund Administering Authority may invest a small proportion of the Fund's investments in the assets of some of the employers participating in the Fund if it forms part of their balanced investment strategy.

The Accounting standard restricts (by the way of an 'asset ceiling') the amount of accounting surplus that is reported at year end. Further, and under IAS19 an additional liability has be recognised in order to meet the calculated asset ceiling.

50 Defined Benefit Pension Schemes- continued

LGPS benefits

Risks associated with the Fund in relation to accounting

Asset volatility

The Accounting Standard states that the discount rate used to place a value on the obligations should be determined by reference to market yields on high quality corporate bonds at the reporting date. The currency and term of the high-quality corporate bonds used to set the discount rate should be consistent with the currency and term of the obligations.

Changes in Bond Yield

A decrease in corporate bond yields will increase the value placed on the liabilities for accounting purposes although this will be marginally offset by the increase in the assets as a result (to the extent the Fund invests in corporate bonds).

Inflation Risk

The majority of the pension liabilities are linked to either pay or price inflation. Higher inflation expectations will lead to a higher liability value. The assets are not perfectly correlated with the inflation meaning that an increase in inflation will increase the deficit.

Life Expectancy

The majority of the Fund's obligations are to provide benefits for the life of the member following retirement, so increases in life expectancy will result in an increase in the liabilities.

Exiting employers

Employers which leave the Fund (or their guarantor) may have to make an exit payment to meet any shortfall in assets against their pension liabilities. If the employer (or guarantor) is not able to meet this exit payment the liability may in certain circumstances fall on other employers in the Fund. Further the assets at exit in respect of 'orphan liabilities' may, in retrospect, not be sufficient to meet the liabilities. This risk may fall on other employers. 'Orphan liabilities' are currently a small proportion of the overall liabilities in the Fund.

Principal financial assumptions (% per annum)	31 March 2025 %p.a.	31 March 2026 %p.a.
Discount rate	5.8	6.2
CPI Inflation	2.8	3.0
Pension increases	2.8	3.0
Pension accounts revaluation rate	2.8	3.0
Salary increases	3.8	4.0

NOTES TO THE ACCOUNTS

50 Defined Benefit Pension Schemes - continued

Mortality assumptions - Life expectancy is based on the Fund's VitaCurves with improvements in line with the CMI 2025 model, with core parameterisation, initial adjustment of 0.25% and a long term rate of improvement of 1.5% p.a. for both males and females. Based on these assumptions, the average future life expectancies at age 65 for the Employer are summarised below:

Assumed life expectancy at age 65 (years)		31 March 2025	31 March 2026
Males	Current Pensioners	22.0	22.1
Males	Future Pensioners*	22.5	22.8
Females	Current Pensioners	24.7	24.7
Females	Future Pensioners*	25.6	25.9

*Figures assume members aged 45 as at the fast formal valuation date.

Asset allocation	Value at 31 March 2025	Value at 31 March 2026	
	Total %	Quoted %	Unquoted %
Equity Securities	33.0	33.0	0.0
Debt Securities	36.0	28.0	8.0
Private Equity	9.0	0.0	9.0
Real Estate	9.0	0.0	9.0
Investment Funds and Unit Trusts	11.0	0.0	11.0
Derivatives	0.0	0.0	0.0
Cash and Cash Equivalents	2.0	2.0	0.0
	100.0	63.0	37.0

Reconciliation to the balance sheet	Value at 31 March 2025	Value at 31 March 2026
	£M	£M
Fair value of assets	144.79	153.21
Present value of funded defined benefit obligation	(124.42)	(130.09)
Funded status	(20.37)	(23.12)
Impact of minimum funding requirement/asset ceiling	(0.84)	(0.67)
Asset/liability recognised in the balance sheet	(0.84)	(0.67)

The split of the liabilities at the last valuation between the various categories of members is as follows:

Split of the defined benefit obligation at the last valuation date between the various categories of members	Split at 31 March 2025	Split at 31 March 2026
	%	%
Active members	30	25
Deferred Pensioners	39	41
Pensioners	31	34
Total	100	100

NOTES TO THE ACCOUNTS

50 Defined Benefit Pension Schemes - continued

Changes in Net Asset/(Liability) for the year	31 March 2025 £000	31 March 2026 £000
Fair value of plan assets	140,285	144,787
Present value of funded obligations	(141,964)	(124,417)
Effect of the asset ceiling	0	(20,370)
Present value of funded obligations	(954)	(842)
Opening Position at start of Financial year	(2,633)	(842)
<u>Service Cost</u>		
Current Service cost*	(2,959)	(2,201)
Past service cost (including curtailments)	(68)	(135)
Effect of settlements	0	0
Total Service Cost	(3,027)	(2,336)
<u>Net Interest</u>		
Interest income on plan assets	6,768	8,366
Interest cost on defined benefit obligation	(6,896)	(7,209)
Interest on the effect of the asset ceiling	0	(1,181)
Total Service Cost	(128)	(24)
Total defined benefit cost recognised in Profit or (Loss)	(3,155)	(2,360)
<u>Cashflows</u>		
Participants' contributions	0	0
Employer contributions	2,904	3,097
Benefits Paid	0	0
Unfunded benefits paid	0	0
Contributions in respect of unfunded benefits paid	106	83
Effect of business combinations and disposals	0	0
Expected closing position	(2,778)	(22)
<u>Remeasurements</u>		
Changes in financial assumptions	2,524	2,930
Changes in demographic assumptions	2,736	3,318
Other experience***	(2,389)	(7,806)
Return on assets excluding amounts included in net interest	5,604	2,480
Changes in the effect of the asset ceiling	0	(1,565)
Total remeasurements recognised in Other Comprehensive income (OCI)	8,475	(643)
Fair vale of plan assets	144,787	153,206
Present value of funded obligations	(124,417)	(130,090)
Effect of the asset ceiling	(20,370)	(23,116)
Present value of unfunded obligations**	(842)	(665)
Closing Position at start of Financial year	(842)	(665)

* The current service cost includes an allowance for administration expenses of 0.3% of payroll.

** The unfunded obligations comprise of £665,000 in respect of LGPS unfunded pensions and £0 in respect of Teachers' unfunded pensions.

*** The other experience on obligations includes an allowance of £1,225,000 for the April 2026 pension increase order impact

NOTES TO THE ACCOUNTS

50 Defined Benefit Pension Schemes - continued

Projected defined benefit cost for the year	31 March 2025 £000	31 March 2026 £000
	Net asset/(Liability)	
Projected Current service cost	(2,128)	(2,171)
Past service cost including curtailments	0	0
Effect of settlements	0	0
Total Service Cost	(2,128)	(2,171)
Interest on plan assets	8,355	9,416
Interest cost on defined benefit obligation	(7,198)	(8,006)
Interest on the effect of the asset ceiling	(1,181)	(1,433)
Total Net Interest Cost	(24)	(23)
Total Included in Profit and Loss	(2,152)	(2,194)

Sensitivity Analysis - Change in assumptions at 31st March 2026	Approximate % increase to Defined Benefit Obligation	Approximate monetary amount (£000)
0.1% decrease in Real Discount Rate	2.0%	2,034
1 year increase in member life expectancy	4.0%	5,230
0.1% increase in the Salary Increase Rate	0.0%	65
0.1% increase in the Pension Increase/Revaluation Rate (CPI)	2.0%	1,968

50 Defined Benefit Pension Schemes - Additional note

In June 2023, the UK High Court (Virgin Media Limited v NTL Pension Trustees II Limited) ruled that certain historical amendments for contracted-out defined benefit schemes were invalid if they were not accompanied by the correct actuarial confirmation. The judgment has now been upheld by the Court of Appeal.

The Local Government Pension Scheme is a contracted out defined benefit scheme and amendments have been made during the period 1996 to 2016 which could impact member benefits. Work is being performed by the Government Actuary's Department as the Local Government Pension Scheme actuary to assess whether section 37 certificates are in place for all amendments and some of these have been confirmed however, at the date of these financial statements, the full assessment is not complete. Until this analysis is complete, we are unable to conclude whether there is any impact to the liabilities or if it can be reliably estimated. As a result, Eastleigh Borough Council does not consider it necessary to make any allowance for the potential impact of the Virgin Media case in its financial statements. In December 2024, the UK Government published the English Devolution White Paper, outlining significant proposals on devolution of powers to regional mayors and a Local Government reorganisation. No allowance has been made for the potential impact from these proposals. For both the Walker and O'Brien court cases there may be future impact on LGPS benefits, however no allowance has been made for these until further guidance is released from the relevant governing bodies in the LGPS.

NOTES TO THE ACCOUNTS

51 Contingent Liabilities

As at the 31st March 2026, there was ongoing litigation against APSE (Association for Public Sector Excellence). The Council is a member of APSE, and Thurrock Council has raised a Court action against 23 member Councils of APSE, seeking damages in respect of Thurrock's reliance on APSE advice. Eastleigh are one of the 23 members with a potential liability of up to £2M, falling to £153k should all APSE members become involved in the dispute.

52 Contingent Assets

As part of the Large Scale Voluntary Transfer Agreement (LSVT), the Council is entitled to receive income generated from Right to Buy sales of former Council properties. In 2024-25 the income generated from this source was £487,230. The contract for this income has now come to end and it will no longer be received.

53 Group accounts

For 2025-26 it is not considered that there are any bodies that meet the requirements for Group Accounting and as such these accounts solely represent the Council's transactions and balances in the year. Full details of related companies can be found in note 3 on page 39 with further information at Note 36 Page 72.

54 Capital Grants Unapplied

Capital Grants Unapplied reflects capital grants or contributions where no conditions remain outstanding that have been recognised as income in the CIES, but the expenditure to be financed from that grant or contribution has not been incurred at the balance sheet date.

31/03/2025 £'000	Capital Grants Unapplied	31/03/2026 £'000
0	Balance at the start of the year	1,174
1,174	New Receipts Received	(1,174)
1,174	Total	0

55 Events after the balance sheet date

There were no material events after the balance sheet date that need to be reported.

56 Date accounts are authorised for issue

These accounts were authorised for issue by the Chief Financial Officer on 25/06/26.

COLLECTION FUND

The Collection Fund (England) is an agent's statement that reflects the statutory obligation for billing authorities to maintain a separate Collection Fund. The statement shows the transactions of the billing authority in relation to the collection from taxpayers and distribution to local authorities and the Government of council tax and business rates.

2024-25		Collection Fund	2025-26	
£'000	£'000		£'000	£'000
106,867		Amounts required by statute to be credited to the Collection Fund	114,018	
(5)		Council Tax (Note 1)	(2)	
63,315		Transfers from General Fund:	65,074	
		Council Tax Benefits		
		Income collectable from business rate payers (note 2)		
	170,177	TOTAL INCOME		179,090
		Amounts required by statute to be debited to the Collection Fund		
		Precepts and demands:		
75,186		Hampshire County Council: Council Tax	79,809	
5,885		Hampshire County Council: Business rates	6,122	
12,821		Police & Crime Commissioner for Hants: Council Tax	13,656	
4,062		Hampshire Fire and Rescue: Council Tax	4,355	
654		Hampshire Fire and Rescue: Business rates	680	
6,947		Eastleigh Borough Council: Council Tax	7,128	
26,157		Eastleigh Borough Council: Business rates	27,211	
4,842		Parish Councils: Council Tax	5,491	
	136,554			144,452
		Business rates:		
32,697		Payment to DCLG	34,014	
141		Costs of collection	152	
1,148		Provision for appeals	2,505	
	33,986			36,671
		Impairment of debts:		
(336)		Council Tax write offs	(494)	
(710)		Business rates write offs	934	
992		Increase/(decrease) in provision for bad debts	514	
	(54)			954
		Contributions/transfers towards previous year's estimated Collection Fund surplus/deficits (CT & NDR)		
883		Government	275	
3,047		Hampshire County Council	1,498	
497		Police & Crime Commissioner for Hampshire	247	
177		Hampshire Fire and Rescue	84	
1,162		Eastleigh Borough Council	447	
	5,766			2,551
	176,252	TOTAL EXPENDITURE		184,628
		MOVEMENT ON FUND BALANCE		
(1,118)		(Deficit)/Surplus for year: Council Tax	1,340	
(4,958)		(Deficit)/Surplus for year: Business rates	(6,879)	
	(6,076)			(5,539)
8,954		Balance brought forward Council Tax	7,836	
(4,124)		Balance brought forward Business rates	(9,082)	
	4,830			(1,246)
7,836		Balance carried forward Council Tax	9,176	
(9,082)		Balance carried forward Business rates	(15,961)	
	(1,246)			(6,785)

NOTES TO THE COLLECTION FUND

Note 1 - Council Tax Base for 2025-26 by banding

Band	Value Range	No. of dwellings	Ratio to Band D	Band D equivalents
A-	Band A with disabled reduction	3.90	5/9	3.69
A	Up to £40,000	2,559.40	6/9	2,423.83
B	£40,001 to £52,000	8,515.40	7/9	8,064.35
C	£52,001 to £68,000	16,064.90	8/9	15,213.95
D	£68,001 to £88,000	10,385.50	9/9	9,835.38
E	£88,001 to £120,000	9,428.20	11/9	8,928.80
F	£120,001 to £160,000	4,789.40	13/9	4,535.71
G	£160,001 to £320,000	1,898.30	15/9	1,797.75
H	Over £320,000	46.50	18/9	44.04
Summary of band D equivalents				50,847.50
Reduction for non collection				-1,271.20
Local Tax Base (expressed to two decimal places)				49,576.30

Note 2 - Rateable values used for Business ratepayers

2024-25		2025-26
148,550,143	Total rateable value as at 31 March	149,107,889
54.6p	National Non-Domestic Rate for the year	55.5p
49.9p	Small business rate relief	49.9p

Note 3 - Collection Fund allocation of surplus

The fund deficit of £3,346,000 shown at the bottom of page 90, is attributed to the following bodies:

Attributable parts of the Collection Fund surplus/(deficit) as at 31 March 2026		£000
Hampshire County Council:	Council Tax	6,629
	Business rates	(1,436)
Police & Crime Commissioner for Hants:	Council Tax	1,135
Hampshire Fire and Rescue:	Council Tax	362
	Business rates	(160)
Eastleigh Borough Council:	Council Tax	1,050
	Business rates	(6,384)
Central Government:	Business rates	(7,981)
Collection Fund surplus shown on page 90		(6,785)

2024-25 £'000	Reconciliation of the amount shown as demand on the Collection Fund relating to Council Tax	2025-26 £'000
6,947	Precepts and demands from Eastleigh Borough Council	7,128
456	Surplus contributable to Eastleigh Borough Council	227
4,842	Precepts and demands from Parish and Town Councils	5,491
-	Community charge surplus to Eastleigh Borough Council	-
12,245		12,846
(189)	Change to accruals accounting in relation to main demand	154
12,056	Sum included in Comprehensive Income & Expenditure Statement	13,000

GLOSSARY OF TERMS

Accruals basis - accounting for income and expenditure during the financial year in which it is earned or incurred, not when money is received or paid.

Amortised cost - is the amount at which a financial asset or financial liability is measured at initial recognition, less principal repayments and plus or minus any unamortised original premium or discount.

Area based grant - general grant allocated directly to local authorities as additional revenue funding to areas. It is allocated according to specific policy criteria rather than general formulae. Local authorities are free to use all of this non-ring fenced funding as they see fit to support the delivery of local, regional and national priorities in their areas.

Audit Commission - the independent public body responsible for ensuring that public money is spent economically, efficiently and effectively in the areas of local government, housing, health, criminal justice and fire & rescue services.

Balances - the accumulated excess of income over expenditure in the Comprehensive Income & Expenditure Statement. This balance is needed as a cushion against unforeseen expenditure.

Best value - delivering economy, efficiency and effectiveness to secure continuous service improvement – “providing the quality services you want at a price you are willing to pay”.

Book value – the value of a fixed asset, such as a building or machine, as recorded in an organisation’s books. It is the lower of the depreciated cost and the recoverable amount. The recoverable amount is the higher of the value in use and the net realisable amount.

Budget requirement – planned spending to be met from council tax, general government grant and national non-domestic business rates.

Business Rates Retention – revised scheme of National Non-Domestic Rating introduced as from 1st April 2013. The Government methodology behind the rating process is that the scheme provides for Local Authority stimulation and growth in relation to commercial property located in its area.

Capital adjustment account - The purpose of the capital adjustment account will be to bear the historical cost of acquiring, creating or enhancing fixed assets over the life of those assets, the historical cost of deferred charges and to be credited with the resources set aside to finance capital expenditure.

Capital expenditure - expenditure for capital purposes comprises the acquisition, construction, replacement or enhancement of land, buildings, plant, machinery and vehicles which adds to and not merely maintains the value of an existing asset. Advances of long-term loans and grants may also be included as capital expenditure in some situations.

Capital programme – a list of capital projects approved to start in a specified financial year.

Capitalisation – treatment of expenditure as capital rather than as revenue.

Capital Receipts - these are the proceeds from the sale of capital assets. In some limited circumstances, a proportion must be paid into a central government pool, but the remainder is available for new capital projects.

GLOSSARY OF TERMS continued

Cash limit – a defined figure set at the start of the financial year to represent the maximum amount that a service can spend.

Collection Fund - under Part VI of the Local Government Finance Act 1988, charging authorities are required to maintain a Collection Fund. The accounts record Council Tax and Non-Domestic Rates collected by the authority along with payments to precepting authorities (i.e. Hampshire County Council, Hampshire Police Authority, Hampshire Fire & Rescue, Parishes serving parts of the Borough and the Councils' own General Fund).

Community asset - an asset that the Council intends to hold forever, that has no determinable useful life and that may have restrictions on its disposal.

Comprehensive Performance Assessment – this considers how well the Council is run, and will affect how services are delivered in the future.

Contingent asset - a possible asset that arises from past events and whose existence will be confirmed only by the occurrence of one or more uncertain future events not wholly within the entity's control.

Contingency provision – a sum included as a central provision within the budget to meet expenditure where timing and scale are uncertain.

Contingent liability – a potential liability that is uncertain because it depends on the outcome of a future event.

Continuing services - services that the Council will continue to provide in the following financial year.

Corporate and Democratic Core - this comprises all activities in which local authorities engage specifically because they are elected, multi purpose authorities. The cost of these activities are thus over and above those which would be incurred by a series of independent, single purpose, nominated bodies managing the same service. There is therefore no logical basis for apportioning these costs to services.

Council tax - a domestic property tax based on capital values with a personal element (a 25% discount for single adult households). Each property is allocated to one of eight tax bands according to its capital value.

Creditor - an individual or body to which the Council owes money at the Balance Sheet date. Creditors may also be described as "trade payable and other payables".

Current asset - an asset that is realisable or disposable within less than one year without disruption to services..

Current liability - a liability that is due to be settled within one year.

Current service costs - the increase in the present value of a defined benefit scheme's liabilities expected to arise from employee service in the current period.

Debtor - an individual or body that owes money to the Council at the Balance Sheet date. Debtors may also be described as "receivables".

GLOSSARY OF TERMS continued

Deferred capital receipts - these are amounts resulting from asset sales where the income is received in instalments over agreed periods. They derive mainly from mortgages on the sale of Council properties (from a time when the Council still operated a Housing Revenue Account).

Deferred charges - for 2008-09 onwards deferred charges has been replaced with the term Revenue expenditure funded from capital under statute.

Defined benefit pension scheme - a pension scheme in which the pensioner's benefits are specified, usually relating to his or her length of service and final salary.

Deposit - a receipt held that is repayable in prescribed circumstances.

Depreciated replacement cost - the current replacement costs adjusted for depreciation. This method of valuation is used when it is not practical to estimate the open-market value for the existing use of a specialised property.

Depreciation - the measure of the wearing out, consumption, or other reduction in the useful economic life of a fixed asset, whether arising from use, the passage of time or obsolescence through technological or other changes.

Discretionary increase in pension payments - this increase arises when an employer agrees to the early retirement of an employee other than for reasons of ill health and agrees to pay pension benefits based on more years than he or she actually worked.

Doubtful debt - a debt that the Council is unlikely to recover. A provision is made in the accounts for doubtful debts each year based on how long debts have been outstanding.

Emoluments - sums paid to employees, including any expenses or non-monetary benefits, which are taxable, but excluding pension contributions made by the employee.

Exceptional item - an item identified separately in the accounts because of its exceptional nature to ensure the presentation of the accounts is fair.

Existing use value - the estimated amount for which a property should exchange on the date of valuation between a willing buyer and a willing seller in an arm's-length transaction, after proper marketing wherein the parties had acted knowledgeably, prudently and without compulsion, assuming that the buyer is granted vacant possession of all parts of the property required by the business and disregarding potential alternative uses and any other characteristics of the property that would cause its market value to differ from that needed to replace the remaining service potential at least cost.

Expected rate of return on pension assets - reflects the actual split between the various asset classes and the pension fund actuary's expected rate of return on each asset class at the start of an accounting period.

Fair value - is the amount for which an asset could be exchanged, or a liability settled, between knowledgeable, willing parties in an arm's-length transaction.

Financial Reporting Standards - accounting standards are prepared by the Accounting Standards Board to apply as far as possible to all accounting entities within the United Kingdom. They apply to all local authorities where they comply with specific legal requirements and are relevant to local authority activities.

GLOSSARY OF TERMS continued

Finance lease - under this type of lease, the organisation paying the lease is treated as if it owns the goods. It gains the profits that would come with ownership but it also suffers the losses.

Financial instruments - represent where a contract gives rise to a financial asset of one entity a financial liability or equity instrument of another. The term "financial instrument" covers most financial assets and financial liabilities. Typical financial instrument liabilities are trade payables, other payables, borrowings and financial guarantees. Typical financial instrument assets are bank deposits, trade receivables, loans receivable, other receivables & advances and investments.

Fixed asset - an asset that yields benefits to the Council and the services it provides for a period of more than one year.

Formula Spending Share (FSS) - the government view of the Council's expenditure "needs" for grant distribution purposes. Calculation is based on a national formula.

Going concern - the concept that the authority will remain in operational existence for the foreseeable future, in particular that the revenue accounts and balance sheets assume no intention to curtail significantly the scale of operations.

Government grants and other contributions deferred - an account that reflects the value of fixed assets in the balance sheet that are financed by specific government grants and other external contributions.

Government grants released - the reduction in the value of a government grant deferred when the corresponding fixed asset is depreciated or disposed of.

Gross revenue expenditure - the total cost of providing the Council's services before deducting income from revenue grants, or fees and charges for services.

Historical cost - the amount originally paid for a fixed asset.

Impairment loss - a loss arising from an event that significantly reduces an asset's value. Examples are physical damage or a significant decline in the asset's market value during the year.

Infrastructure asset - fixed assets that cannot be taken away or transferred, and whose benefits can only be obtained by continued use of the asset created.

Interest costs on pension - interest on the Council's element of the pension fund.

Internal recharge - a charge made by one part of the Council to another.

Internal trading account - a service within the Council that operates on a trading basis.

Inventories - goods that are acquired in advance of their use in providing services of their resale.

Investment properties - Interest in land and/or buildings:

- in respect of which construction work and development have been completed, and
- which is held for its investment potential, any rental income being negotiated at arm's length.

GLOSSARY OF TERMS continued

Long-term borrowing - a loan repayable in more than one year from the Balance Sheet date.

Long-term debtor - an individual or body that owes money to the Council that is not due for payment within one year from the Balance Sheet date.

Market value - the estimated amount for which a property should exchange on the date of valuation between a willing buyer and a willing seller in an arm's-length transaction after proper marketing wherein the parties had each acted knowledgeably, prudently and without compulsion.

Minimum Revenue Provision - the minimum charge that must be made to the Comprehensive Income & Expenditure Statement to set-aside sums for the repayment of borrowing that has been incurred to finance capital expenditure.

National business rate - charges collected by the Council from non-domestic properties at a national rate in the pound set by the government. The proceeds are pooled nationally and distributed to areas in proportion to their population.

Net assets - the amount by which assets exceed liabilities.

Net book value - the current book value of an asset or liability expressed as its original book value net of any accounting adjustments such as depreciation.

Net current liabilities - the amount by which current liabilities exceed current assets.

Net current replacement cost - is the gross current replacement cost, reduced to reflect the physical and functional obsolescence and environmental factors, in order to arrive at the value of the building to the business at the relevant date.

Net operating expenditure - expenditure net of income but before allowing for contributions to and from reserves, revenue financing of capital and provision for debt repayment.

Net realisable value - the existing use value of the asset (or market value in the case of non-operational assets), less the expenses to be incurred in realising the asset.

Net revenue expenditure - gross expenditure less fees and charges for services and specific grants, but before the deduction of revenue support grant and national non-domestic business rates.

Net worth - the amount by which assets exceed liabilities (same as net assets).

Non-distributed costs - these are overheads for which no user now benefits and should not be apportioned to services.

Non-operational asset - a fixed asset held by the Council but not directly occupied, used or consumed in the delivery of services. Examples of non-operational assets are investment properties and assets that are surplus to requirements, pending sale or development.

Operational asset - a fixed asset held and occupied, used or consumed by the Council in the direct delivery of services.

Operational lease - under this type of lease, the risks and rewards of ownership of the leased goods stay with the company providing the goods on lease.

GLOSSARY OF TERMS continued

Past service cost - for a defined benefit scheme, the increase in the present value of the scheme's liabilities related to employee service prior periods arising in the current period as a result of the introduction of, or improvement to, retirement benefits.

Payment in advance - a payment for a service due to be received in a future year.

Post Balance Sheet event - an event that occurs between the Balance Sheet date and the date that the statement of accounts is authorised for use.

Precept - the demand made on the Collection Fund by a number of local government bodies.

Provisions - amounts set-aside in the accounts for liabilities taken where the timing or amount of the settlement of that liability is uncertain.

Prudential Code Borrowing - This is specified in detail within Statutory Instruments issued in relation to the Local Government Finance Act 2003. The Council use it to borrow for capital items only after a full appraisal is undertaken to determine that it is prudent.

Realised capital resources - usable capital resources arising mainly from the disposal of fixed assets.

Receipts in advance - a receipt that is attributable to a future year.

Recoverable amount - the value of an asset in its most profitable use, which equates to the higher of either the asset's value in use or net realisable value.

Related party - two or more parties are related when, during the financial period:

- One party has direct or indirect control over another party
- The parties are subject to common control from the same source,
- One party has influence over the financial and operational policies of the other party to the extent that the other party may not be able to pursue its own interests at all times.

Influence from the same source results in one of the parties entering into a transaction which is against its own separate interests.

Reserves - these are set up with a particular purpose in mind. The sums are voluntarily set-aside from surpluses to fund anticipated future payments.

Residual life - the assumed remaining life of a fixed asset used in calculating the depreciation charge.

Revaluation reserve - absorbs the increase in the valuation of fixed assets, but remains a non-distributable reserve in the lower equity area of the balance sheet.

Revenue contribution to capital outlay - the financing of capital expenditure directly from revenue as opposed to financing by borrowing or from other capital resources.

Revenue expenditure funded from capital under statute - expenditure that may be capitalised under statutory provisions but does not result in the creation of tangible assets. Revenue expenditure funded from capital under statute incurred during the year are written off as expenditure to the relevant service revenue account in the year. Where the Council has determined to meet the cost of these charges from existing capital resources or by borrowing, a transfer to the Capital Financing Account then reverses out the amounts charged in the Statement of Movement on the General Fund Balance so there is no impact on the level of council tax.

GLOSSARY OF TERMS continued

Revenue expenditure - the day to day cost an authority incurs in providing services.

Right of use asset - An asset representing the lessee's right to use the leased asset for the lease term.

Service Reporting Code of Practice (SerCOP) – the code of practice containing a standard definition of services and total cost so that spending comparisons can be consistent between local authorities.

Short-term investments - an investment that is readily realisable.

Specific grants - central government grants to finance a particular services.

Statement of Accounting Practice (SAP) - accounting practices recommended by the major accounting bodies. Although not all SAPs are relevant to local authorities, they form a guide to best practice that in general should be followed.

Straight-line basis - dividing a sum equally over a number of years.

Supported capital expenditure (SCE) - central government authorisation for the Council to finance capital expenditure by any form of credit agreement such as loans or finance leasing.

Unrealised capital resources - capital resources that are not usable because they are tied up in fixed assets such as property.

Useful life - the period over which the Council will benefit from the use of a fixed asset.

Value in use - the net present value of future cash flows obtainable as a result of an asset's continued use, including those resulting from its ultimate disposal.

Value to business - the measure of the potential benefits from owning an asset or the potential loss that would arise if the owner were to be deprived of the asset, which equates to the lower of either the asset's net current replacement cost or recoverable amount.

Work in progress - a product or service that is incomplete at the end of the year.

Write off - elimination of an asset over a defined period, usually by means of charging or crediting the Comprehensive Income & Expenditure Statement.

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